



**BOARD OF SUPERVISORS AGENDA ITEM REPORT**  
**CONTRACTS / AWARDS / GRANTS**

☐ Award ☒ Contract ☐ Grant

Requested Board Meeting Date: December 4, 2018

**\* = Mandatory, information must be provided**

or Procurement Director Award ☐

**\*Contractor/Vendor Name/Grantor (DBA):**

National Park Service

**\*Project Title/Description:**

Juan Bautista de Anza National Historic Trail Partnership Certification Agreement

**\*Purpose:**

This Agreement provides National Park Service certification that constructed Anza Trail facilities in Pima County meet National Park Service standards.

**\*Procurement Method:**

Contract is a non-Procurement contract subject to Procurement rules.

**\*Program Goals/Predicted Outcomes:**

The Agreement establishes that Pima County has met National Park Service requirements for the Anza Trail in Pima County. This makes the County better positioned for future National Park Service and other grants for the Anza Trail.

**\*Public Benefit:**

The public now has 47 miles of available Anza Trail, trailheads to access the Trail, and interpretive signage where the 1775 Anza Expedition camped to understand the historic context of the Anza Expedition. This brings health, recreation, and educational benefits to County residents. Use of the Trail by tourists may well benefit the County economy through increased heritage tourism.

**\*Metrics Available to Measure Performance:**

Numbers of individuals using the trail and trailheads will determine the success of the available Anza Trail in Pima County.

**\*Retroactive:**

No.

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Ver. - 1  
Pgs - 9  
(2)*

**Contract / Award Information**

Document Type: CTN Department Code: SUS Contract Number (i.e., 15-123): 19\*078  
Effective Date: 12/4/2018 Termination Date: 12/3/2117 Prior Contract Number (Synergen/CMS): \_\_\_\_\_  
☐ Expense Amount: \$\* No expense ☐ Revenue Amount: \$ No revenue

\*Funding Source(s) required: No funding is required.

Funding from General Fund? ☐ Yes ☒ No If Yes \$ \_\_\_\_\_ % \_\_\_\_\_

Contract is fully or partially funded with Federal Funds? ☐ Yes ☒ No

If Yes, is the Contract to a vendor or subrecipient? \_\_\_\_\_

Were insurance or indemnity clauses modified? ☐ Yes ☒ No

If Yes, attach Risk's approval.

Vendor is using a Social Security Number? ☐ Yes ☒ No

If Yes, attach the required form per Administrative Procedure 22-73.

**Amendment / Revised Award Information**

Document Type: \_\_\_\_\_ Department Code: \_\_\_\_\_ Contract Number (i.e., 15-123): \_\_\_\_\_  
Amendment No.: \_\_\_\_\_ AMS Version No.: \_\_\_\_\_  
Effective Date: \_\_\_\_\_ New Termination Date: \_\_\_\_\_  
Prior Contract No. (Synergen/CMS): \_\_\_\_\_  
☐ Expense or ☐ Revenue ☐ Increase ☐ Decrease Amount This Amendment: \$ \_\_\_\_\_

Is there revenue included? ☐ Yes ☐ No If Yes \$ \_\_\_\_\_

\*Funding Source(s) required:

Funding from General Fund? ☐ Yes ☐ No If Yes \$ \_\_\_\_\_ % \_\_\_\_\_

**Grant/Amendment Information** (for grants acceptance and awards) ☐ Award ☐ Amendment

Document Type: \_\_\_\_\_ Department Code: \_\_\_\_\_ Grant Number (i.e., 15-123): \_\_\_\_\_  
Effective Date: \_\_\_\_\_ Termination Date: \_\_\_\_\_ Amendment Number: \_\_\_\_\_  
☐ Match Amount: \$ \_\_\_\_\_ ☐ Revenue Amount: \$ \_\_\_\_\_

\*All Funding Source(s) required:

\*Match funding from General Fund? ☐ Yes ☐ No If Yes \$ \_\_\_\_\_ % \_\_\_\_\_

\*Match funding from other sources? ☐ Yes ☐ No If Yes \$ \_\_\_\_\_ % \_\_\_\_\_

\*Funding Source: \_\_\_\_\_

\*If Federal funds are received, is funding coming directly from the Federal government or passed through other organization(s)? \_\_\_\_\_

Contact: Linda Mayo

Department: Office of Sustainability and Conservation Telephone: 724-6451

Department Director Signature/Date: [Signature] 11/19/2018

Deputy County Administrator Signature/Date: [Signature] 11/19/18

County Administrator Signature/Date: [Signature] 11/19/18  
(Required for Board Agenda/Addendum Items)



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# Board of Supervisors Memorandum

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December 4, 2018

**Partnership Certification Agreement  
National Park Service**

In October 1775, the Juan Bautista de Anza Expedition passed through what is now Pima County, following the Santa Cruz River as it traveled northward from Tubac towards the Gila River. Under the command of Captain Juan Bautista de Anza of the Spanish Imperial Army, the Expedition traveled over 1200 miles from Tubac to San Francisco, following the Santa Cruz and Gila Rivers to the Colorado River at Yuma from where they crossed into interior California. The colonizing Expedition was charged with establishing an overland route from northern Sonora to the missions of California, and establishing a settlement and Presidio on the southern side of the Golden Gate. In June 1776, the colonists arrived at the Golden Gate and began construction of the Presidio and settlement, the foundation of what is now the city of San Francisco.

The Juan Bautista de Anza National Historic Trail, which runs through Pima County for some 70 miles along the Santa Cruz River, commemorates the route of this significant expedition.

Background

The Juan Bautista de Anza National Historic Trail was established by an Act of the United States Congress in 1992 (Public Law 102-461). In 1996, the National Park Service completed a Comprehensive Management and Use Plan and Environmental Impact statement that provided the framework and guidelines for trail development. With the Congressional designation and Park Service Plan in place, Pima County included the establishment of the Anza National Historic Trail in its 1997 Historic Preservation bond program, which was subsequently approved by voters.

In addition, Pima County saw the opportunity provided by the National Park Service and a segment of the Juan Bautista de Anza National Historic Trail was identified as an element of the Eastern Pima County Trail System Master Plan, which was approved by the Board of Supervisors in February 1998. Following this, the Master Plan for the Pima County Segment of the Juan Bautista de Anza National Historic Trail, prepared by McGann and Associates for the County in collaboration with the National Park Service, was approved by the Board of Supervisors in December 2002 (BOS Resolution 2002-331). The National Park Service extended gratitude to the County for its work and noted that this Master Plan was the first such plan of its kind for any County along the 1200 mile trail through Arizona and California, and that the Plan would serve as a model for other counties to emulate.

Pima County voters approved bond funding for the Anza Trail in both the 1997 and 2004 bond elections for a total of \$4.5 million. These bond funds have resulted in the establishment of easements and rights of way for the construction of nearly 50 miles of Trail; a trailhead, and two shade ramadas on the County's Canoa Ranch; five additional

The Honorable Chair and Members, Pima County Board of Supervisors

Re: **Partnership Certification Agreement National Park Service**

December 4, 2018

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trailheads - one in Green Valley (Abrego) , one in Sahuarita (Llano Grande) one in Tucson (Tuquison), one in Marana (La Puerta del Azotado), and one in northern unincorporated Pima County (Oit Pars) as well as interpretive signage at all these trailheads that include the known campsites of the 1775 Anza Expedition plus additional locations; and other improvements such as bridges, gates and protective fencing.

In addition, a Board of Supervisors approved Anza Trail Auto Route was established and signage was installed as an additional way of bringing the public's attention to the Anza Expedition. Bond funds were used as match for State Heritage, Transportation Enhancement, and National Park service grants that totaled over \$560,000. Additionally, the County Anza Trail project has been helped immensely by private donations of easements by Farmers Investment Company, a donation of land by Robson Properties in Sahuarita, and exchanges with the City of Tucson and 5KG properties for easements in northern unincorporated Pima County.

In all, 47 miles of Anza trail have been made available for public use along with trailheads and interpretive signage, and Anza Trail Auto Route signage has been placed along Mission and Silverbell Roads.

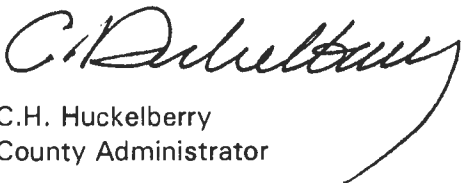
#### Benefits

The Anza Trail is available for public use. Use of the Trail is non-motorized and is available to pedestrians, bicyclists, and equestrians, each of which are important constituencies within the County. Use of the trail will promote health, recreational, and educational benefits to the public. The trail also adds to non-motorized connectivity within the County thus helping to achieve the County's sustainability goals. Use of the trail by heritage tourists will have a net positive economic impact to the County.

#### Recommendation

Certification of the Anza Trail in Pima County by the National Park Service is recognition that this County constructed trail meets national standards. Through the acknowledgement of Pima County's Anza Trail on National Park Service websites and other information sharing technologies, the segment of the Anza Trail in Pima County will be widely promoted. I recommend the County enter into the no-cost Partnership Certification Agreement with the National Park Service for the Juan Baustista de Anza National Historic Trail.

Sincerely,



C.H. Huckelberry  
County Administrator

CHH/mp - November 19, 2018

c: Linda Mayro, Director, Sustainability and Conservation



National Park Service  
U.S. Department of the Interior

Juan Bautista de Anza  
National Historic Trail  
333 Bush Street, Suite 500  
San Francisco, CA 94104  
415-623-2343 phone



## Partnership Certification Agreement

Between the National Park Service and PIMA COUNTY, ARIZONA

Pima County, Arizona

### GENERAL

This agreement represents the Secretary of the Interior's certification of a partnership, under section 7(h) of the National Trails System Act, that the PIMA COUNTY ANZA TRAIL, CANOA RAMADA, LLANO GRANDE TRAILHEAD, TUQUISON TRAILHEAD, PUERTO DEL AZOTADO TRAILHEAD, and OIT PARS TRAILHEAD [collectively referred to as ANZA TRAIL COMMEMORATIVE TRAILHEADS], managed by PIMA COUNTY, owned by PIMA COUNTY, and located within PIMA COUNTY meets the national historic trail criteria established by the National Trails System Act and any supplemental criteria prescribed by the Secretary of the Interior.

The National Park Service and the PIMA COUNTY agree voluntarily to strive to achieve the highest level of visitor appreciation of trail resources, as provided for in the Comprehensive Management and Use Plan for the Juan Bautista de Anza National Historic Trail for "... the identification and protection of the historic route and its historic remnants and artifacts for public use and enjoyment." (National Trails System Act 16 U.S.C. - 1241 et seq. Section 3(a)(3)).

Through this agreement, the National Park Service and PIMA COUNTY agree to work jointly on planning, interpreting, resource management, and other matters that related to the Juan Bautista de Anza National Historic Trail along ANZA TRAIL COMMEMORATIVE TRAILHEADS and ANZA TRAIL SEGMENTS and strive to meet the goals and objectives of the Comprehensive Management and Use Plan for the trail.

PIMA COUNTY retains all legal rights to the property, and nothing in this agreement is to be construed as granting any legal authority to the National Park Service over the property or any action by the PIMA COUNTY.

The agreement may be canceled by either party at any time by providing written notice to the other party. The National Park Service agree, whenever possible, to identify issues or concerns to allow for resolution.

This agreement will remain in effect unless cancelled by either party, or until the ownership of the property is transferred to another entity.

<b>CONTRACT</b>		
NO. <u>CTN-SUS-19-078</u>		
AMENDMENT NO. _____		
This number must appear on all invoices, correspondence and documents pertaining to this contract.		

### EXPERIENCE YOUR AMERICA

The National Park Service cares for special places saved by the American people so that all may experience our heritage.

TRAIL SEGMENT CERTIFICATION

I hereby agree to a partnership with the National Park Service, and declare PIMA COUNTY ANZA TRAIL a certified trail segment of the Juan Bautista de Anza National Historic Trail.

I hereby agree to a partnership with the National Park Service, and declare CANOA RAMADA 1, and LLANO GRANDE, TUQUISON, PUERTO DEL AZOTADO and OIT PARS TRAILHEADS as certified historic sites of the Juan Bautista de Anza National Historic Trail.

I hereby agree to a partnership with the National Park Service, and declare ELEPHANT HEAD ROAD, CANOA RAMADA 2, and ABREGO as certified interpretive sites of the Juan Bautista de Anza National Historic Trail.

SIGNED AND ACCEPTED THIS \_\_\_\_\_ day of \_\_\_\_\_, 2018.


PIMA COUNTY BOARD OF SUPERVISORS

\_\_\_\_\_  
Chairman of the Board

ATTEST

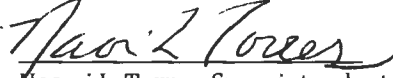
\_\_\_\_\_  
Clerk of the Board of Supervisors

APPROVED AS TO FORM

  
\_\_\_\_\_  
Deputy County Attorney  
**KELL OLSON**

THIS CONTRACT IS SUBJECT TO  
THE PROVISIONS OF **38-511**

On behalf of the Secretary of the Interior, I agree to a partnership with PIMA COUNTY and certification of 47 miles of recreation retracement route, 5 historic sites, and 3 interpretive sites as part of the Juan Bautista de Anza National Historic Trail.

  
\_\_\_\_\_  
Naomi L. Torres, Superintendent  
Juan Bautista de Anza National Historic Trail

11/7/18  
Date

## AGREEMENT APPENDICES

### A. Owner or Managing Authority Responsible for Trail Site

Name: Pima County

Address: Pima County

Natural Resources, Parks, and Recreation Department

3500 West River Road

Tucson, AZ 85741

Point of Contact: Chris Cawein, Director

Telephone: 520/724-5000

Fax: 520/724.5078

Email: chris.cawein@pima.gov

### B. Site Description and Historic Relationship to the Anza Trail

Attached are both a general map of the trail segments and trailheads as well as detail maps of the three trail segments. Pima County provided geospatial data to the National Park Service April 2018.

#### Trailheads

Trailhead Name	Certification Status	Distance from Historic Campsite (2015 Revision)
Elephant Head Road Trailhead	Interpretive Site	2.52 miles [Paraje de la Canoa, #15]
Canoa Ramada 1	Historic Site	0.1 miles [Paraje de la Canoa, #15]
Canoa Ramada 2	Interpretive Site	0.47 miles [Paraje de la Canoa, #15]
Llano Grande Trailhead	Historic Site	1.64 miles [Punta de los Llanos, #16] (1.48 from CMP #16)
Abrego Trailhead	Interpretive Site	2.66 miles [Punta de los Llanos, #16]
Tuquison Trailhead	Historic Site	0.9 miles [north of Tuquison, #18]
Puerto del Azotado Trailhead	Historic Site	0.2 miles [Puerto del Azotado, #19]
Oit Pars Trailhead	Historic Site	2.91 miles [Oytaparts, #20]

Pima County has built 10 trailheads to support the Anza trail, 4 of which commemorate the historic 1775 campsites. The trailheads include interpretive material about the Anza Expedition, access to the trail, shade structures, and parking. Pima County has agreed to install historic campsite markers at the Historic Site trailheads. NPS provided the signs July 2018.

The commemorative trailheads vary in distance from the best known location of the historic campsites. The above table describes the distance between the trailhead and the nearest campsite, and the recommendation for certification level. Trailheads within three miles of the historic campsite are recommended for historic site certification. Otherwise trailheads are recommended for interpretive site certification because they are located within the historic corridor and host interpretive panels about the 1775 expedition.

### **Trail Segments**

Pima County has developed 47 miles of useable trail, 10 trailheads (4 of which commemorate Anza campsites), two shade ramadas (one of which commemorates an Anza campsite) and 10 interpretive signs. The trail is generally split into three segments as follows:

1. South County Segment: Elephant Head Rd. Trailhead to just north of Sahuarita Rd.
2. Urban Segment: Valencia Rd to W. Avra Valley Rd.
3. North County Segment: Around the Oit Pars trailhead

**South County Segment:** The trail begins at Elephant Head Rd and follows the Santa Cruz River north towards Canoa Ranch and through to Sahuarita. This relatively flat portion of the trail surface is natural surface and winds through low growing vegetation on either side with a few trees offering some shade. Beyond Canoa Ranch, the trail follows the perimeter of the Torres Blancas Golf Club and along the Santa Cruz River adjacent to Green Valley neighborhoods. The trail is marked as part of the Anza Trail. Current allowed uses include travel on foot, bikes, and horseback.

**Urban Segment:** This trail segment is a portion of “The Loop”, a 130-mile system of shared use paths and bike lanes, which follow the Santa Cruz River through metro Tucson. The trail surface is hardened. Current allowed uses include travel on foot, bikes, skates, and horseback. The trail segments are marked as part of the Anza Trail.

The historic route through Pima County basically follows the Santa Cruz River, passing through Green Valley, Tucson, and Marana. The segments of trail are within, or adjacent to in areas where the Santa Cruz River has shifted, the historic corridor. These segments were identified in the CMP as high potential route segments.

The identified trail segments provide a multi-use, non-motorized, off-road trail through Pima County along the Santa Cruz River that is within or near and parallel to the historic corridor. These segments have opportunities for experiencing the historic corridor via a series of interpretive panels and adjacency to historic sites associated with Spanish colonialism and the Anza Trail, places and views of natural landscape settings, and high quality recreational experiences. The CMP notes that, “The Anza NHT is recognized in the Pima County Comprehensive Plan. Segments will be added to the Santa Cruz River Park multiuse trail either as County flood control projects or as interim trail linkages.” The County’s plan identifies a corridor of continuous recreation trail that will be certified as built and added to the Anza Trail recreation route.

### **Future Considerations**

While Pima County has expended its current bond money for the trail, the Pima County Comprehensive Plan identifies the Anza NHT as a continuous recreation route. As segments are added throughout the county, within County easements, NPS will work with the County to certify those segments without additional agreements. NPS will require segment descriptions and maps to be updated. NPS will amend this agreement to update mileage.

**C. Facilities, Use, Access, and Management Practices**

Pima County trails are multi-use trails available to hikers, bikers, and equestrians and dog-walkers and skaters where permitted. Trail resources include parking, trailheads, shelter, interpretive waysides, water, and restrooms. Pima County remains responsible to the upkeep and maintenance of the trailheads and trail following their maintenance policies and procedures, with exceptions for those maintained by various municipalities through existing and possible future intergovernmental agreements.

**D. Legal and Policy Compliance**

To achieve and retain official site certification, any use, development, or resource management activity at the site (such as historic restoration and rehabilitation, vegetation controls, exhibits, etc.) will require compliance with all applicable environmental and historic resource protection laws including the National Environmental Policy Act, Section 106 of the Historic Preservation Act, and others as required.

Section 5 (a) (15) of the National Trails System Act (16 U.S.C. 1241 et seq.) states that, for the Juan Bautista de Anza National Historic Trail, "Before acquiring any easement or entering into any cooperative agreement with a private landowner with respect to the trail, the Secretary shall notify the landowner of the potential liability, if any, for injury to the public resulting from physical conditions which may be on the landowner's land. The United States shall not be held liable by reason of such notice or failure to provide such notice to the landowner." The states of Arizona and California have statutes that can protect landowners from liability arising from recreational use of their lands by the public when no fees are charged.

The landowner remains responsible to the extent required by law for the potential liability, if any, for injury to the public resulting from physical conditions which may be on the landowner's land.

By entering into this certification agreement, the National Park Service, the Department of the Interior and the United States Government assume no liability for any injury to the public resulting from the physical conditions which may be present on the land.

**E. National Trails System Certification Program**

Attached



0 15,000 30,000 60,000 90,000 120,000 Feet

