

# BOARD OF SUPERVISORS AGENDA ITEM REPORT CONTRACTS / AWARDS / GRANTS

C Award	Requested Board Meeting Date: June 12, 2018
* = Mandatory information must be provided	or Procurement Director Award

## \*Contractor/Vendor Name/Grantor (DBA):

Salvation Army

## \*Project Title/Description:

United States Housing and Urban Development (USHUD) Continuum of Care (CoC) Program - Project Advent. The original contract and amendments may be found under CT-CS-16\*304. Search contract number 16%304 in eContracts.

## \*Purpose:

This amendment with Salvation Army, a sub recipient under Project Advent, is designed to assist at least 30 homeless families, individuals, and veterans to become self-sufficient through the Sullivan Jackson Employment Center for the Homeless (SJEC) during the period July 1, 2018 to June 30, 2019.

The target population served includes households with children and households transitioning from homelessness, caused by a variety of issues all who are without housing, family and financial resources or support. The Salvation Army will provide rapid re-housing to homeless households. After program participants have been stabilized in housing, they will enter SJEC to find full time employment and begin to live independently within 6 months.

Attachment: Contract Number CT-CS-16-304

## \*Procurement Method:

RFP-CSET- 2015-4 per Pima County Board of Supervisors Policy D29.6 - Selection and Contracting of Professional Services.

## \*Program Goals/Predicted Outcomes:

Salvation Army will provides Rapid Rehousing to a minimum of 30 participants (a homeless family is considered one participant). All program participants will complete Employability Skills Training and at least 80% will obtain unsubsidized housing after completing the program.

### \*Public Benefit:

The program provides a method for homeless individuals and families to obtain housing and employment.

#### \*Metrics Available to Measure Performance:

As a USHUD program, metrics are measured through the Homeless Management Information System (HMIS).

## \*Retroactive:

No.

To: COB. 5-24.18

Revised 8/2017

Page 1 of 2

Contract / Award Information					
Document Type:	Department Code:	Contract Number	(i.e.,15-123):		
Effective Date: Termination Date:		Prior Contract Number (Synergen/CMS):			
Expense Amount: \$*			:\$		
*Funding Source(s) required:					
Funding from General Fund?	Yes (No If Yes S	B	%		
Contract is fully or partially funder *Is the Contract to a vendor or		☐ Yes ☐ No			
Were insurance or indemnity cla	uses modified?	☐ Yes ☐ No			
If Yes, attach Risk's approval					
Vendor is using a Social Security	y Number?	☐ Yes ☐ No			
If Yes, attach the required form	per Administrative Procedure	e 22-73.			
Amendment / Revised Award I	nformation				
Document Type: CT		Contract Number	(i.e.,15-123): 16-304		
Λ			11.0., 10-120]. 10-304		
Effective Date:			New Termination Date: 6/30/19		
		Prior Contract No. (Synerg			
	♠ Increase	Amount This Amendment			
Is there revenue included?	CYes   ● No If	Yes \$			
*Funding Source(s) required:	United States Housing and Urb	an Development (USHUD)-Conti	nuum of Care (CoC) Program		
Funding from General Fund?	CYes ♠ No If	Yes\$	%		
Grant/Amendment Information	(for grants acceptance and	awards) C Award	I ← Amendment		
Document Type:		Grant Number (i.e			
Effective Date:			nt Number:		
		Revenue Amount: \$	it (tambot)		
*All Funding Source(s) require		_			
*Match funding from General F	und? (Yes (No If	Yes\$	%		
*Match funding from other sou *Funding Source:			%		
*If Federal funds are received, Federal government or passed	is funding coming directly through other organization	y from the on(s)?			
Contact: Rise Hart					
Department: Community Service	es on	, Teler	phone: 724-5723		
Department Director Signature/	Date:	Cam 5/18/15	<u> </u>		
Deputy County Administrator Si	gnature/Date:	Jan 5/2	યોઈ.		
County Administrator Signature	/Date:	Melberin	5/23/18		
(Required for Board Agenda/Addendum Itel	ns)				

PIMA COUNTY COMMUNITY SERVICES, EMPLOYMENT AND TRAINING DEPARTMENT SULLIVAN JACKSON EMPLOYMENT CENTER (SJEC) PROFESSIONAL SERVICES CONTRACT

Program Name:

United States Housing and Urban

Development Continuum of Care Program –

**Project Advent** 

Awardee:

Salvation Army

1001 North Richey Blvd.

Tucson, AZ 85716

**DUNS**:

101720758

SAM Registration Date: 9/23/17

Contract No:

CT-CS-16-304

Amendment No:

03

Funding:

United States Housing and Urban

Development (USHUD)-Continuum of Care

(CoC) Program

Is this a Research and Development Contract: No

Awardee is a X Subrecipient Contractor

Match YES Indirect Costs NO

Award Date	Contract No.	CFDA	Program Description	National Funding	Pima County Award
2016 - 2018	AZ0042L9T011508 AZ0042L9T011609 AZ0042L9T011710	14.267	COC – Project Advent	\$1,890,000,000.00	\$1,256,547.00

Original Contract Term:	07/01/16 - 06/30/17	Orig. Contract Amount:	\$134,793.00
Term Prior Amendment:	07/01/17 - 06/30/18	Prior Amended Amount:	\$143,961.00
Term This Amendment	07/01/18 - 06/30/19	Amount This Amendment:	\$140,289.00
		Revised Contract Amount:	\$419,043.00

Pima County ("County"), a body politic and corporate of the State of Arizona, and Salvation Army ("Awardee"), an Arizona non-profit corporation, have entered into the above-referenced Contract to provide supportive services and rental assistance to the homeless in Pima County.

## AMENDMENT THREE

- A. Funding for the contract is from the United States Housing and Urban Development ("HUD").
- B. HUD has awarded additional CoC Program funds to County for an additional year of Project Advent case management, housing assistance, transportation and other supportive housing services to the homeless.

CONTRACT

NO. CT-CS-14-304

AMENDMENT NO. 03

This number must appear on all invoices, correspondence and documents pertaining to this contract.

- The Pima County Board of Supervisors finds that it is in the best interests of the residents of Pima C. County to provide an additional year of Rapid Rehousing ("RRH") services for the homeless.
- D. County has reviewed Awardee's performance and finds it satisfactory.
- Pursuant to HUD guidelines, Awardee is a "Subrecipient" of these CoC Program funds and will E. conduct all activities under this Agreement accordingly.

NOW, THEREFORE, County and Awardee agree to amend the Contract as follows:

- 1. **SECTION 1.0 – TERMS AND EXTENIONS, paragraph 1.1** is amended as follows:
  - 1.1 The termination date is changed:

FROM:

June 30, 2018

TO:

June 30, 2019

1.2 The number of available renewals is changed:

FROM:

three (3) 12-month periods or any portion thereof

TO:

two (2) 12-month periods or any portion thereof

2. SECTION 3.0 - COMPENSATION AND PAYMENT, paragraph 3.1, the table is deleted in its entirety and replaced with the following:

Dates of Services	Amount allocated
July 1, 2016 – June 30, 2017	\$139,377.00
July 1, 2017 – June 30, 2018	\$139,377.00
July 1, 2018 – June 30, 2019	\$140,289.00
Maximum Allocated Amount	\$419,043.00

- 3. **SECTION 4.0 – INSURANCE, paragraph 4.2** is amended as follows:
  - Paragraph 4.2.1.1, the level of Commercial General Liability insurance for "Each Occurrence" is 3.1 increased:

FROM:

\$1,000.000.00

TO:

\$2,000,000.00

- 3.2 Paragraph 4.2.3.2, the level of Employers' Liability insurance for:
  - "Each Accident" is increased: 3.2.1

FROM: \$ 500,000.00

TO: \$1,000,000.00

3.2.2 "Disease – Each Employee" is increased:

FROM: \$ 500,000.00

TO: \$1,000,000.00

3.3 Awardee must provide new Certificates of Insurance to County with proof of the increased coverage set forth in paragraphs 3.1 and 3.2 above.

4. **SECTION 27.0 – COORDINATION** is amended to add:

Awardee's contact in this regard will be:

Steven Nelson 520-724-7306

Steven.Nelson@pima.gov

- **4. EXHIBIT A SCOPE OF WORK** is amended as follows:
  - 4.1. **SECTION 2 <u>PROGRAM ACTIVITIES AWARDEE</u>**, paragraph 2.1 <u>Case Management</u> and paragraph 2.2 <u>Housing Assistance</u> are deleted in their entirety and replaced with paragraph 2.1 <u>Case Management</u> and paragraph 2.2 <u>Housing Assistance</u> attached hereto as **Exhibit A** (2 pages).
  - 4.2. **SECTION 3 <u>PROGRAM ACTIVITIES COUNTY</u>**, **paragraph 3.1** is deleted in its entirety and replaced with the following:

Determine eligibility of individuals and households seeking CoC services. Based on the information available in the Pima County Coordinated Entry System, refer eligible individuals or households, as appropriate, to Awardee for CASA services.

4.3. **SECTION 5 – PROGRAM GOALS/PREDICTED OUTCOMES**, **paragraph 5.1**, the table is deleted in its entirety and replaced with the following:

Period of Service	Minimum number of participants served		
July 1, 2016 – June 30, 2017	16		
July 1, 2017 – June 30, 2018	30		
July 1, 2018 – June 30, 2019	30		
Total served	76		

4.4. **SECTION 6 – BUDGET**, paragraph 6.1 is amended to add:

For services provided <u>July 1, 2018 through June 30, 2019</u>, Awardee will be paid in accordance to the following table:

BUDGET LINE ITEM		AMOUNT
Case Management		\$32,000.00
Rental Assistance	•	\$96,576.00
Transportation		\$1,155.00
Moving costs		\$3,000.00
Utility Deposits		\$3,000.00
Administrative Costs (5%)		\$4,558.00
	<b>Total Program Budget</b>	\$140,289.00

REMAINDER OF PAGE INTENTIONALLY LEFT BLANK

**SECTION 7 – REPORTING.** Awardee will: Complete and submit an electronic Weekly Progress Report every Friday by noon. The report must detail the progress of each program participant receiving housing and supportive services pursuant to this Agreement. 7.2 Complete and submit a Continuum of Care Annual Progress Report in HMIS for each fiscal year. The report must submitted no later than July 15 of each year. Any other provisions of the Contract not expressly modified in this Amendment will remain in effect and be binding on the parties. IN WITNESS WHEREOF, the parties do hereby affix their signatures and do hereby agree to carry out the terms of this Amendment and of the original Contract cited herein: PIMA COUNTY: AWARDEE: Chairman, Pima County Board of Supervisors Authorized Signature DIUGLAS TOLLERUD Date: Printed Name & Title Date: \$ 15.18 ATTEST: Clerk of the Board Date APPROVED AS TO CONTENT: Director, Employment & Training APPROVED AS TO FORM:

5. **SECTION** 7 – **REPORTING**, is deleted in its entirety and replaced with the following:

**SECTION 2 – <u>PROGRAM ACTIVITIES – AWARDEE</u>**, paragraph 2.1 is deleted in its entirety and replaced with the following:

- 2.1. Case Management. Awardee will:
  - 2.1.1. Ensure that all case management activities are:
    - 2.1.1.1. Provided in accordance with 24 C.F.R. 578.53(3); and
    - 2.1.1.2. Comply with the Tucson Pima Collaboration to End Homelessness COC Program Written Standards established by the CoC ("the written standards"). The written standards are attached hereto as **Exhibit B** (15 pages).
  - 2.1.2. Employ at least one (1) FTE qualified case manager to provide services under this Agreement.
  - 2.1.3. Ensure that each case manager performs the following duties:
    - 2.1.3.1. **Within 48 hours of referral**, assess individual and household needs of the program participant.
    - 2.1.3.2. Work with each program participant to develop the following:
      - 2.1.3.2.1. **Case plan**. The case plan must include clearly defined goals and outcomes focusing on achieving permanent employment and self-sufficiency.
      - 2.1.3.2.2. **Housing plan**. The housing plan must map out a path to permanent housing stability.
      - 2.1.3.2.3. A realistic household budget, that includes a savings plan, to ensure that the participant can maintain permanent housing after completing the program.
    - 2.1.3.3. Help arrange and coordinate access to necessary resources to support the goals and objectives of the program participant as identified in the case and housing plans and the budget.
    - 2.1.3.4. Meet with each program participant a minimum of twice per month to monitor and evaluate progress towards goals and outcomes established in the case plan and adjust plan goals as warranted to ensure success. After the program participant is placed in housing, these meetings must occur at the program participant's home.
    - 2.1.3.5. Enter program participant information into the Homeless Management Information System ("HMIS") and any other databases specified by County within two (2) business days of an activities occurrence. Activities include, but are not limited to: entry into the program, the date of entry into housing, and exit from the program.
    - 2.1.3.6. Complete a Full Service Prioritization Decision Assistance Tool ("SPDAT") upon each participant's entry into housing and every ninety (90) days thereafter until the program participant exists the program
  - 2.1.4. Reimburse case managers for the following:
    - 2.1.4.1. Mileage, at approved county rate, for visiting and monitoring program participants.
    - 2.1.4.2. Costs associated with accompanying program participants on public transportation.
- 2.2. <u>Housing Assistance</u>. Awardee will assist each program participants in selecting RRH. RRH selected must be appropriate to the program participant's household size, needs, and potential earned income. **Each household must be moved into appropriate housing within 30 days from the date of the**

93658 / 00580561 / v4 Page 1 of 2

assessment conducted pursuant to paragraph 2.1.3.1. Housing assistance activities will include, but are not limited to, the following:

- 2.2.1. After housing is selected, inspecting housing for compliance with the applicable housing quality standards (HQS) set forth in 24 C.F.R. 982.401 and, while the program participant resides in the housing, reinspect for HQS compliance annually.
- 2.2.2. Ensuring that program participant enters into a lease agreement with the landlord. The initial term of the lease must be for at least one (1) month and must be automatically renewable upon expiration, except on prior notice by either party, up to a maximum of twenty-four (24) months.
- 2.2.3. Pursuant to the written standards established by the CoC pursuant to 24 C.F.R. 578.7 (9), calculating each program participant's contribution to housing costs ("resident rent") and insure that participant pays rent directly to the landlord each month. Rental payments made to landlord by program participants are not "match" for compliance with the cash match requirements of Continuum of Care (CoC) programs.
- 2.2.4. Paying the portion of the rent, less the amount program participant must pay, directly to landlord. No rental assistance payments may be provided to the program participant or any member of the program participant's household

## **END OF EXHIBIT A**

93658 / 00580561 / v4 Page 2 of 2

#### **EXHIBIT B**

## TUCSON PIMA COLLABORATION TO END HOMELESSNESS COC PROGRAM WRITTEN STANDARDS Adopted May 11, 2017

Introduction & Purpose
Key Terms
General Policies
Performance Standards
Permanent Supportive Housing
Rapid Rehousing
Transitional Housing
Evaluating and Documenting Eligibility (Categories of Homelessness & Required Types of Verification)
Appendices

#### **INTRODUCTION & PURPOSE**

Tucson Pima Collaboration to End Homelessness (TPCH) has established written standards that encompass local community needs and follow guidelines set forth by the Department Housing and Urban Development (HUD) and comply with requirements established by law and HUD Notice. These written standards are developed to ensure people within this community who are experiencing homelessness are prioritized and provided with the most appropriate housing and services to meet their needs.

These written standards are reviewed and adjusted at least annually. Changes to priorities may supersede this notice if voted on by the TPCH Board of Directors (for example; a surge in prioritizing veterans). Further requirements are detailed in TPCH Policy and Procedure documents.

These written standards are developed in coordination with recipients of Emergency Solutions Grants program funds to achieve the following:

- Create and maintain a centralized or coordinated entry system that provides an initial, comprehensive assessment of the needs of families and individuals for housing and services
- Policies and procedures for evaluating individuals' and families' eligibility for assistance under this part.
- Policies and procedures for determining and prioritizing which eligible families and individuals will receive transitional housing assistance.
- Policies and procedures for determining and prioritizing which eligible families and individuals will receive rapid rehousing assistance.
- Standards for determining what percentage or amount of rent each program participant must pay while receiving rapid rehousing assistance.
- Policies and procedures for determining and prioritizing which eligible families and individuals will receive permanent supportive housing assistance

#### **KEY TERMS**

#### **Beds**

A bed is each assigned spot in a housing program for a person; not literally a bed. If there are three people in a household, regardless of their sleeping arrangements, the household has three beds.

#### **Client-Centered**

Client-centered (or person-centered) services are designed and delivered based on the specific needs and wants of each family or individual as they perceive those needs and wants rather than as required or delivered by the service provider based on a schedule, program participation, or the providers' perception. A client-centered service delivery process involves mutual discussion and decision-making on what steps are needed for client stability and when and how to take those steps. For example, client-centered service could include, but not be limited to, determining a family's preferences and helping them find housing that is not just to their needs and liking, but also near a particular school.

#### **Chronically Homeless**

An individual or family is chronically homeless when the person or head of household (adult or minor) meets all three criteria established as the final rule for 24 CRF Parts 91 and 578 as amended December 4, 2015. The three criteria are that the person/family:

- Has a qualifying disability (a diagnosable substance use disorder, serious mental illness, developmental disability, post traumatic stress disorder, cognitive impairments resulting from a brain injury, or chronic physical illness or disability)
- Is literally homeless (at the time of eligibility assessment for a specific project opening)
- Has at least 12 months of homelessness from one of the below avenues:
  - The current episode of homeless has lasted at lasted the past 365 nights, including the night before assessment, without breaks in homelessness.
  - Having four episodes, or more, of homelessness within the past three years up to and including the date of assessment. These episodes, when added together, total 365 nights or more of literal homelessness. Also, each break in homelessness must have lasted at least seven (7) consecutive nights.
  - Both the cumulative nights and four or greater episodes criteria must be met. Fewer than four episodes in three years – even if homeless nights add up to 12 or more months – will not qualify the person/family as chronically homeless. Greater than four episodes in three years will not suffice if the total nights homeless are under 365

#### **Equal Access:**

This community provides equal access to all programs and activities, regardless of (actual or perceived) sexual orientation, gender identity, marital status, race, color, national origin, religion, sex, familial status, disability, or any other protected class as identified by Federal or Local law.

This community houses people based on the gender they identify as, without requesting documentation to validate their report. This community recognizes the HUD Final Rule and all amendments published 2/3/2012, 9/21/16 and the Notice on Equal Access Regardless of Sexual Orientation, Gender Identity, or Marital Status for HUD's CPD Programs.

## **Gender Identity**

This is defined as a person's concept of oneself as male, female, both or neither. Gender identity may or may not align with the "sex" or "gender" described on an individual's birth certificate or other identity documents.

#### Homeless

HUD classifies homelessness into categories, or levels, of homelessness. These include literally homeless, imminent risk of homelessness and chronically homeless and are detailed in the Evaluating and Documenting Eligibility (Categories of Homelessness & Required Types of Verification) section of this document.

Unsheltered: People are considered homeless, and unsheltered, when they are living in places not meant for human habitation.

Sheltered: People are considered homeless, yet sheltered, when they are staying in places meant for human habitation, emergency shelters, transitional housing, or facing imminent homelessness.

#### **Housing First**

Housing First is an approach in which housing is offered to people experiencing homelessness without preconditions (such as sobriety, mental health treatment, or a minimum income threshold) or service participation requirements. Rapid placement and stabilization in permanent housing are primary goals. Service participation is not required for continued tenancy. Projects that use a Housing First approach promote the acceptance of applicants regardless of their sobriety or use of substances, completion of treatment, or participation in services, yet offer assertive engagement in support and treatment options to the participants who are housed.

#### **LGBTQ**

This is an acronym for "lesbian, gay, bisexual, transgender or transsexual, questioning or queer." It is intended to emphasize a diversity of sexuality and gender identities, including identities that do not fall within the binary of "male" and "female," and may be used to refer to anyone who self-identifies as non-heterosexual.

## Permanent Supportive Housing (PSH)

Permanent Supportive Housing is rental assistance with supportive services without a designated length of stay to assist homeless persons with a disability to live independently and achieve housing stability.

#### Rapid Rehousing (RRH)

Rapid Rehousing Assistance is client-centered housing relocation and stabilization services with short and/or long term rental assistance. RRH helps an individual or family move as quickly as possible into permanent housing and achieve stability in that housing.

#### Safe Haven

A Safe Haven is a temporary supportive housing program that serves hard-to-reach literally homeless persons with severe mental illness who come primarily from the streets and have been unable or unwilling to participate in housing or supportive services. These facilities allow 24-hour residence for an unspecified duration, have private or semi-private accommodations, and provide access to needed, but not required, services in a low demand facility.

#### Severity of Service Needs

TPCH classifies service needs into four categories; Severe, High, Moderate and Low. Families and Individuals are classified via the SPDAT score indicates which level of service needs the individual or family will be classified as.

	VI SPDAT			Full SPDAT	
	Individuals	Youth	Families	Individuals/Youth	Families
Severe Service Needs	12-17	12-17	12-22	45-60	66-80
High Service Needs	8-11	8-11	9-11	35-44	54-65
Moderate Service Needs	4-7	4-7	4-8	20-34	27-53
Low Service Needs	0-3	0-3	0-3	0-19	0-26

An individual or family is considered to have a high severity of services needs when at least one of the following is true:

- History of high utilization of crisis services, which include but are not limited to, emergency rooms, jails, and psychiatric facilities; or
- Significant health or behavioral health challenges or functional impairments which require a significant level or support in order to maintain permanent housing.
- iii. For youth and victims of domestic violence, there is a high risk of continued trauma or high risk of harm or exposure to very dangerous living situations.
- iv. When applicable CoC Program-funded PSH may use alternate criteria used by state Medicaid departments to identify high-need, high-cost beneficiaries.

The determination is not to be based on a specific diagnosis or disability type. The determination will not be based on any factors that would result in a violation of any nondiscrimination and equal opportunity requirements. (See 24 CRF § 5.105 (a).)

Families and individuals with low service needs will not be served in CoC-funded projects.

#### SPDAT (Service Prioritization Decision Assistance Tool)

The SPDAT portfolio consists of evidence-based, standardized assessment tools that allow providers to effectively assess the severity of service needs for people experiencing homelessness. TPCH utilizes SPDAT scores for prioritization of families and individuals for housing resources. The Vulnerability Index (VI) SPDAT is utilized for pre-screening families, individuals, and youth. The Full SPDAT assessment also has versions for these populations. These SPDATs are more in-depth assessments and case management tools.

## Transitional Housing (TH)

Transitional housing provides homeless families and individuals with the interim stability and support to successfully move to and maintain permanent housing. Homeless persons may live in transitional housing for up to 24 months and receive support services that help them live more independently.

#### **TPCH**

Tucson Pima Collaboration to End Homelessness (TPCH) is a coalition of community and faith-based organizations, government entities, businesses, and individuals committed to the mission of ending homelessness, advocating for and addressing the issues related to homelessness in our community, and acting as the U.S. Department of Housing and Urban Development (HUD) Continuum of Care (CoC) for the geographic area of Tucson and Pima County, Arizona.

## Victim Service Provider

A victim service provider is an organization whose primary mission is to provide services to victims of domestic violence, dating violence, sexual assault, stalking or human trafficking.

#### **GENERAL POLICIES**

Family Admission and Non-Separation Ensuring Educational Rights Persons Fleeing Domestic Violence Persons Identifying as LGBTQ Housing First

## Family Admission and Non-Separation

Consistent with the CoC Program Interim Rule 578.93, neither CoC nor ESG program-funded grant recipients and subrecipients may involuntarily separate families. The age and gender of a child under age 18 will not be used as a basis for denying any family's admission to a project that receives CoC or ESG funds. The gender, sexual orientation and/or marital status of a parent or parents will also not be used as a basis for denying any family's admission to a project that receives CoC or ESG funds.

The CoC will work closely with providers to ensure that placement efforts are coordinated to avoid involuntary family separation, including referring clients for the most appropriate services and housing to match their needs.

Any client who believes that they or a family member has experienced involuntary separation may report the issue to the CoC through <a href="https://www.tpch.net">www.tpch.net</a> and "Contact TPCH". The CoC will investigate the claim and take appropriate remedial action.

#### **Ensuring Educational Rights**

Consistent with the CoC Program Interim Rule 578.23 and 578.93 (e), all CoC and ESG program funded recipients and subrecipients assisting families with children or unaccompanied youth must:

- Take into account the educational needs of children when placing families in housing and will, to the maximum extent
  practicable, place families with children as close as possible to their school of origin so as not to disrupt such
  children's education.
- Inform families with children and unaccompanied youth of their educational rights, including providing written materials, provide linkage to McKinney Vento Liaisons (including assistance with enrollment if needed) as part of intake procedures.
- 3. Not require children and unaccompanied youth to enroll in a new school as a condition of receiving services.
- 4. Allow parents or the youth (if unaccompanied) to make decisions about school placement.
- Not require children and unaccompanied youth to attend after-school or educational programs that would replace/interfere with regular day school or prohibit them from staying enrolled in their original school.
- Post notices of educational rights at each program site that serves homeless children and families in appropriate languages.
- 7. Designate a staff member who will be responsible for:
  - ensuring that homeless children and youth in their programs are in school and are receiving all educational services to which they are entitled.
  - coordinating with the local McKinney Vento Educational Coordinator and Liaison, the appropriate school district, the CoC, and other mainstream providers as needed.
  - c. facilitating unaccompanied youth who have not obtained a high school diploma or certificate of General Educational Development (GED) to obtain such a credential and ensuring that unaccompanied youth are connected to appropriate services in the community.

Clients who believe that their educational rights have not been observed may report the issue to the CoC through <a href="https://www.tpch.net">www.tpch.net</a> and "Contact TPCH".

#### **Persons Fleeing Domestic Violence**

Consistent with the CoC Program Interim Rule 24 CFR Part 578.5 (8), all CoC program funding recipients and subrecipients will provide safe, confidential and equal access to TPCH's "no wrong door" coordinated entry process and referrals to either

domestic violence service providers or CoC or ESG funded project recipients and subrecipients for families and individuals who are fleeing, or attempting to flee, domestic violence, dating violence, sexual assault, stalking, or human trafficking regardless of whether or not they consent to share their data through the HMIS.

The CoC will work closely with ESG and domestic violence service providers to ensure that any individual or family fleeing as described above will have the opportunity through coordinated entry and in accordance with the CoC's Coordinated Entry Policies and Procedures to be safely, confidentially and immediately transferred to a domestic violence services provider, if desired. While domestic violence service providers do not participate in the TPCH HMIS, these providers are encouraged to obtain from their clients consent for confidential staffing (using de-identified data) and referral to housing and services from other providers through the coordinated entry as desired and needed by clients. If individuals or families fleeing domestic violence do not desire such a transfer, they may be assessed and/or undergo intake through the normal coordinated entry system.

All CoC grant recipients and subrecipients within the CoC geographic area will make all efforts to: protect the privacy and safety of domestic violence survivor; uphold client choice by presenting a range of housing and service options; and ensure that housing, once established, is not endangered because of reports of domestic violence or re-victimization. TPCH will offer staff training on dealing with those fleeing domestic violence and/or trauma informed care no less than annually. In compliance with under §578.51 (c)(3), any program participants who have complied with all program requirements during their residence and who have been a victim of domestic violence, dating violence, sexual assault, or stalking, and who reasonably believe they are imminently threatened by harm from further domestic violence, dating violence, sexual assault, or stalking (which would include threats from a third party, such as a friend or family member of the perpetrator of the violence), if they remain in the assisted unit, and are able to document the violence and basis for their belief, may retain the rental assistance and may move to a different CoC geographic area if they move out of the assisted unit to protect their health and safety and the CoC to which they are moving did not participate in the decision to move.

For each program participant who elects to move to a different CoC due to imminent threat of further violence under §578.51 (c) (3), the CoC project in which they participated must retain:

- 1. Documentation of the original incidence of violence.
- Documentation of the reasonable belief of imminent threat of further violence. This would include threats from a third party, such as a friend or family member of the perpetrator of the violence.

In either case, the documentation may be the housing or service provider's written observation; a letter or other documentation from a victim service provider, social worker, legal assistance provider, pastoral counselor, mental health provider or other professional from whom the victim has sought assistance; medical or dental records; court or law enforcement records; or written certification by the program participant to whom the violence occurred or by the head of household.

#### Persons Identifying as LGBTQ

Consistent with the CoC Program Interim Rule 578.93 (a), final rule 77 FR 21 5662 and CPD-15-02, all CoC recipients and subrecipients will make available their housing and services to families and individuals without regard to actual or perceived sexual orientation, gender identity (whether actual or perceived gender-related characteristics), or marital status. In addition, CoC and ESG program funded recipients and subrecipients will:

- Recognize that biological sex as reported at birth may not correspond to an individual's gender identity, ask about
  gender identity or sexual orientation to determine eligibility if the facility to which the individual client seeks admission
  has shared sleeping areas or bathrooms, or to determine the number of bedrooms to which a household may be
  entitled.
- 2. Provide access to shelter and housing programs based on a person's self-identified gender, taking health and safety, and non-binary gender identity concerns into consideration.
- 3. Neither request documentation of a person's sex, anatomy or medical history in order to determine appropriate placement nor deny access to a single-sex emergency shelter or facility solely because the individual's identity documents indicate a sex different than the gender with which the client or potential client identifies or because his or her appearance or behavior does not conform to gender stereotypes; nor consider a person ineligible for any facility based on the factors outlined above.
- Maintain the confidentiality of any individual's disclosure regarding their sexual orientation or gender identity; notify
  persons who identify as LBGTQ when and to whom that identification may be shared during referrals; and, during

- intake, inquire about a client's preference regarding the disclosure or non-disclosure to some or all staff of their stated orientation and/or gender identity, and then abide by that preference.
- 5. Neither isolate nor segregate a client based on gender identity unless by that client's request or for that client's safety. HUD assumes that a provider will not make an assignment or re-assignment based on complaints of another person when the sole stated basis of the complaint is a client or potential client's non-conformance with gender stereotypes.
- 6. Take reasonable steps to address any concerns expressed by a client or observed by a provider regarding safety or privacy. Whenever physically possible, providers will ensure that toilet stalls have doors and locks and that separate shower stalls are available. When these physical amenities are not available, providers will work with individuals (to the extent possible within the physical layout of their facility) to provide accommodations such as: addition of a privacy partition or curtain; use of a nearby private restroom or office; or a separate changing schedule.
- 7. Ensure that all recipient and subrecipient staff members and contractors who interact directly with potential and current clients are aware of these rules and guidelines through at least annual training, and take prompt corrective action to address noncompliance as reported through www.tpch.net and "Contact TPCH".

## **Housing First**

These Written Standards establish that all Permanent Supportive Housing (PSH) and Rapid Rehousing (RRH) Projects adopt the Housing First model.

Housing First is an approach to quickly and successfully connect families and individuals to permanent housing. Housing First programs do not create barriers to entry such as sobriety, treatment or service participation requirements. Supportive services are offered to maximize housing stability and prevent returns to homelessness.

Housing First considers all participants as "housing ready" vs only those participants that have completed treatment or achieved sobriety. There are no programmatic prerequisites to program entry such as minimum income, sobriety or treatment requirements. Programs fill their vacancies with households selected through the Coordinated Entry process.

All attempts are made to streamline the move-in process by aiding households with the eligibility process and by obtaining documents per the HUD regulations, which provide a grace period for obtaining chronic homeless documentation when it cannot be obtained at the time of housing offer of move-in. (See Timelines for Obtaining Documentation of Chronic Homelessness) This community's Housing First programs do not require chronic homeless documentation prior to program entry.

Housing First programs recognize tenant rights, responsibilities, and legal protections. Programs educate participants on these topics such as lease terms and Fair Housing. Program managers abide by these laws; projects respect tenant rights while providing services.

Housing First programs seek to maintain housing for participants through practices that provide services to build skills and seek leniency whenever possible. For example, the program will offer budgeting classes and seek a payment plan instead of seeking eviction for a participant failing to pay his or her rent.

Supportive services support recovery while respecting client choice. Participants are not forced into treatment but are continually offered a wide array of services and supports understanding that participants may decline them. There are no penalties for declining services within Housing first programs.

## PERFORMANCE STANDARDS

TPCH requires that Project Recipients meet the following benchmarks for grants and financial management that communities must reach to meet this Standard of Recipient Performance. (Per 24 CFR 578 and the FY2015 NOFA)

- 1. Partner with established integrated health care relationships to ensure coverage for all participants.
- Partner with employment resources to ensure participants have access to job training and development resources as needed.
- 3. Work closely with participants to access all mainstream benefits for which they are eligible.
- 4. Submit Annual Performance Reports by the deadline.
- 5. Avoid or resolve HUD monitoring findings, or OIG Audits, if applicable.
- 6. Maintain quarterly drawdowns
- 7. Fully expend awarded funds.
- 8. Maintain full and high quality participation in the TPCH HMIS.
- 9. Maintain full and high quality participation in the TPCH Coordinated Entry system.

#### PERMANENT SUPPORTIVE HOUSING

## Community Priorities

Priorities for those who will receive assistance with Permanent Supportive Housing programs.

- Beds dedicated and prioritized to serve families and individuals facing chronic homelessness
- Beds that are not dedicated or prioritized to serve families and individuals facing chronic homelessness

## Documentation and Move-In Requirements

- Timelines for obtaining documentation of Chronic Homelessness
- Timelines for accessing housing

#### **Community Priorities**

When housing members of the community, this community prioritizes families and individuals with severe service needs who have experienced two or more years of homelessness. This community follows guidelines set forth in (Notice: CPD-16-11). Case conferencing will be used to further ensure appropriate matching, client choice, and navigation into housing and associated support services offerings.

Due diligence should be exercised when conducting outreach and assessment to ensure that persons are served in the order of priority in these standards, and as adopted by the CoC. HUD recognizes that some persons – particularly those living on the streets or in places not meant for human habitation – might require significant engagement and contacts prior to their entering housing and recipients are not required to keep units vacant where there are persons who meet a higher priority within the CoC and who have not yet accepted the PSH opportunities offered to them. Street outreach providers should continue to make attempts with those persons using a Housing First approach to place as few conditions on a person's housing as possible.

Service needs, defined in detail in the key terms section of this document, are categorized as Severe, High, Moderate, and Low as measured by use of the tools in the SPDAT portfolio.

#### Beds Classified as Dedicated or Prioritized for Chronically Homeless (CH)

See the key terms section for the definition of Chronic Homelessness.

TPCH seeks to end chronic homelessness. Certain CoC-funded beds have been dedicated or prioritized to serve families and individuals experiencing chronic homelessness. Only persons experiencing chronic homelessness (CH) will be served in CH-dedicated or CH-prioritized beds until all people facing chronic homelessness within our geographic boundaries have been offered housing. TPCH recognizes those with severe service needs who have been homeless for two years or more over the course of their lives as prioritized for housing. We give first opportunity to those who are unsheltered. Families and individuals with moderate and low service needs are not currently served with these beds.

## TPCH prioritizes these beds as follows:

- 1) Severe Service Needs & 2+ years homeless & unsheltered
- 2) Severe Service Needs & 2+ years homeless & sheltered

When priority populations are housed, TPCH will offer housing to the remaining families and individuals facing CH as follows:

- 3) Severe Service Needs & Less than 2 years homeless & unsheltered
- 4) Severe Service Needs & Less than 2 years homeless & sheltered
- 5) High Service Needs & 2+ years homeless & unsheltered
- 6) High Service Needs & 2+ years homeless & sheltered
- 7) High Service Needs & Less than 2 years homeless & unsheltered
- 8) High Service Needs & Less than 2 years homeless & sheltered

## Beds Classified as Not Dedicated or Prioritized for CH

This community will follow the above prioritization levels for these beds until the community has determined that we have housed families and individuals who meet the definition of chronic homelessness within our geographic boundaries. When that has been achieved, these beds will be prioritized to those with high service needs, a disability, and have experienced at least 2 years of cumulative lifetime homelessness. Families and individuals with moderate and low service needs are not currently served with these beds.

- 1. Severe Service Needs, with a disability, with 2 or more years homeless
- Severe Service Needs with a disability

After everyone in the above groups has been offered housing, TPCH prioritizes the remaining households as follows:

- 3. Severe Service Needs, 2 or more years homeless
- 4. Severe Service Needs
- 5. High Service Needs, with a disability, with 2 or more years homeless
- 6. High Service Needs, with a disability
- 7. High Service Needs, 2 or more years homeless
- 8. High Service Needs

## Timelines for Obtaining Documentation of Chronic Homelessness

Verification of homeless status and disability are required per HUD. Details on what types of homeless verification are provided in this document under Evaluating and Documenting Eligibility (Categories of Homelessness & Required Types of Verification).

Obtaining verification of disability and chronic homeless status shall not be a barrier to entering housing. When projects are verifying chronic homeless status, TPCH allows projects to require no more than the minimum HUD-required documentation prior to move-in. This includes a review of homelessness with the household to ascertain whether the household qualifies and a primary or secondary source of disability verification. Once the program has enough information from the participant to believe the participant qualifies, s/he should be allowed to move forward with program entry.

The secondary source of disability documentation (social security award letter, handicap parking placard, or written intake worker's notation of a visible disability) allows the program to take up to 45 days to obtain direct third-party disability verification.

Projects are given up to 180 days to obtain written verification of chronic homeless status.

## **Timelines for Accessing Housing**

Programs must make every effort to house participants quickly. Additional barriers may not be imposed and client-centered assistance must be provided to enable participants a quick turnaround from eligibility determination to move-in.

#### RAPID REHOUSING PROGRAMS

#### Introduction

Priorities for which eligible families and individuals will receive Rapid Rehousing assistance. Standards for determining what percentage of income participants may be asked to pay as rent while receiving Rapid Rehousing assistance.

#### Introduction

Rapid rehousing assistance helps families and individuals who are experiencing homelessness to move as quickly as possible into permanent housing and achieve stability in that housing through a combination of rental assistance and supportive services. Rapid rehousing rental assistance is available for a maximum of 24 months within a three year period; participants may maintain their housing units once the rental assistance has ended by paying full rent to the property. Rapid rehousing uses Fair Market Rates (FMR) established annually by HUD <a href="https://www.huduser.org/portal/datasets/fmr.html">https://www.huduser.org/portal/datasets/fmr.html</a>.

## Priorities for which families and individuals will receive Rapid Rehousing assistance

Rapid Rehousing programs will use SPDAT tools (through the HMIS per Coordinated Entry) to determine and prioritize who will receive RRH assistance. Households with moderate service needs will be offered rapid rehousing assistance, with priority going to unsheltered households. Families and individuals with low service needs are not currently served with these beds.

Participants must meet the HUD definition of homelessness for Categories 1, 2, or 4. Households must lack sufficient resources and support networks to sustain stability in permanent housing. Rapid Rehousing will be offered on a Housing First basis and re-house households in less than 30 days. Rapid Rehousing utilizes the Transition-In-Place model which allows program participants to retain the unit when the rental assistance and supportive services end.

# Standards for determining what percentage or amount of rent each program participant must pay while receiving Rapid Rehousing assistance

The percentage of income each household will pay will increase over time. (NOTE: participants without income will not pay rent; x% of 0 = 0). The rent the participant pays shall not exceed the rental costs on the unit; programs will not profit from participant contributions. Annual earnings are divided by 12 months to calculate a monthly earning amount.

The rent schedule is as follows:

Participants in short-term rental assistance (1-3 months in duration) may pay up to 10% of their income for rent and utilities. Participants in medium-term rental assistance (4-8 months) may pay up to 25% of their income for rent and utilities. Participants in long term rental assistance (months 9-24) may pay up to 50% of their income for rent and utilities.

At no point shall the rent collected from the household exceed the lease rent on the property.

## TRANSITIONAL HOUSING

Introduction

Community Priorities for those who will receive Transitional Housing

Eligibility

Documentation Protocol for verification of homeless status

#### Introduction

Transitional Housing (TH) facilitates the movement of homeless families and individuals to permanent housing within 24 months of entering Transitional Housing.

## **Community Priorities**

Transitional Housing programs will use SPDAT tools (through the HMIS per Coordinated Entry) to determine and prioritize who will receive assistance. Households with moderate service needs will be offered assistance; priority going to unsheltered households who are less likely to be able to secure a lease in their own name. Families and individuals with low service needs are not served with these CoC-funded beds.

## **Eligibility**

Participants must meet the HUD definition of homelessness Categories 1, 2 and 4.

#### **Documentation Protocol**

Documentation to verify homeless status must be obtained per the Evaluating and Documenting Eligibility (Categories of Homelessness & Required Types of Verification) section of this document.

### **EVALUATING & DOCUMENTING ELIGIBILITY**

HUD further defines homelessness into various categories. This section contains the category definitions and documentation requirements for each level of homelessness. Procedures for evaluating and documenting eligibility are unique to each category of homelessness. HUD has two levels of documentation; Level 2 is only acceptable if level 1 documentation cannot be obtained.

### Literally Homeless (also referred to as Category 1)

An individual or family sleeping in an emergency shelter or a Safe Haven (Sonora House), sleeping in a place not meant for human habitation, (staying in someone else's residence does <u>not</u> meet the requirements for literal homeless), or exiting an institution where s/he has resided for 90 days or less and was at one of the above places immediately before entering the institution.

#### Level 1 Options:

- Written observation by the outreach worker
- Written referral by another housing or service provider

Level 2 Options (to be obtained when none of the above are available)

Certification by the individual or head of household seeking assistance stating that s(he) was living on the streets
or in shelter PLUS documentation outlining efforts to obtain both level 1 forms of documentation.

For individuals exiting an institution obtain one of the forms of evidence above for where the person slept prior to entering the institution and one of the following regarding the institution stay:

- Discharge paperwork or written/oral referral
- Written record of intake worker's due diligence to obtain the evidence and certification by individual that they
  exited institution

### At Imminent Risk of Homelessness (also referred to as Category 2)

An individual or family who will imminently lose their primary nighttime residence is considered to be imminently homeless if the residence will be lost within 14 days of the application for homeless assistance, no subsequent residence has been identified and the individual or family lacks the resources or support networks needed to obtain other permanent housing.

## Level 1 Options:

If in housing, a court order resulting from an eviction action notifying the individual or family that they must leave.
 If in a motel; evidence showing they lack the financial resources to stay.

Level 2 Options consist of three components, all of which must be obtained:

- A documented and verified oral statement with certification that no subsequent residence has been identified
- Self-certification or other written documentation that the individual lacks the financial resources and support necessary to obtain permanent housing.
- Documentation outlining efforts to obtain the level 1 documentation.

# Homeless under other Federal Statutes (Category 3) This category is available for RHY and ESG programs; Category 3 households are not eligible for COC programs

Unaccompanied youth under 25 years of age, or families with children and youth, who do not otherwise qualify as homeless under this definition, but who:

- i) Are defined as homeless under the other listed federal statues;
- ii) Have not had a lease, ownership interest, or occupancy agreement in permanent housing during the 60 days prior to the homeless assistance application;
- iii) Have experienced persistent instability as measured by two moves or more during the preceding 60 days; and
- iv) Can be expected to continue in such status for an extended period of time due to special needs or barriers.

There are no level 2 sources of documentation for this category, all of the following must be obtained:

- Certification by the nonprofit, state or local government that the individual or head of household seeking assistance met the criteria of homelessness under another federal statute
- vi) Certification of no permanent housing in the last 60 days
- vii) Certification by the individual or head of household, and any available supporting documentation, that (s)he has moved two or more times in the past 60 days
- viii) Documentation of special needs or two (2) or more barriers

### Fleeing/Attempting to flee domestic violence (Category 4)

An individual or family is considered to be fleeing domestic violence when fleeing, or attempting to flee, domestic violence, has no other residence and lacks the resources or support networks to obtain other permanent housing. There are no level 2 sources of documentation for this category.

For victim service providers:

An oral statement by the individual or head of household seeking assistance which states: they are fleeing; they
have no subsequent residence; and they lack resources. Statement must be documented by a self-certification
or a certification by the intake worker.

For non-victim service providers all of the below must be gathered:

- Oral statement by the individual or head of household seeking assistance that they are fleeing. This statement is documented by a self-certification or by the caseworker.
- Certification that no subsequent residence has been identified
- Self-certification or other written documentation, that the individual or family lacks the financial resources and support networks to obtain other permanent housing.

#### **Chronically Homelessness**

See the key terms section for the definition of Chronic Homelessness.

Projects must document households meeting the HUD criteria for chronic homelessness. This documentation includes three things

- Documentation of the current household status as Category 1; Literally Homeless.
- ii) Documentation of disability
- iii) Documentation of the homeless history required to qualify as chronically homeless.

These documents may be obtained after the household has moved in. These documents have levels of documentation as prescribed by HUD. Time spent homeless must be verified; breaks in homelessness do not require third-party verification.

Level 1: Third-Party documentation. This includes written observation by an outreach worker, a written referral by another housing or service provider, or documentation from institutions such as hospitals, correctional facilities, etc. when they include length of stay and are signed by the institution staff. HMIS data may be used in when it contains the information required of all third-party documentation.

Level 2: Self-Certification. This is a signed certification by the individual seeking assistance describing how they meet the definition accompanied with the intake worker's documentation of the living situation and the steps taken to obtain evidence to support this. (A minimum of 5 must be made, and documented, to entities that could provide third-party verification).

Projects are capped at the number of households that can self-certify. A household's documentation packet is considered complete when it verifies disability and third-party verification for at least 9 months of the household's time homeless. 75% of the project's households must have complete documentation packets on file. 25% of the project's households may self-certify all of their time homeless.

### **REFERENCES**

24 CFR 578 HEARTH Act (amending McKinney-Vento Act) and all subsequent amendments

U.S. Department of Housing and Urban Development Notice CPD 16-11: Prioritizing Persons Experiencing Chronic Homeless and Other Vulnerable Homeless Persons in Permanent Supportive Housing.

U.S. Department of Housing and Urban Development Notice CPD 17-01: Establishing Additional Requirements for a Continuum of Care Centralized or Coordinated Assessment System

TPCH Continuum of Care Written Standards\_adopted\_May\_11\_2017

15