

BOARD OF SUPERVISORS AGENDA ITEM REPORT

*= Mandatory, information must be provided

Click or tap the boxes to enter text. If not applicable, indicate "N/A".

*Title:

Regular Session Agenda Item, Regional Wastewater Reclamation

*Introduction/Background:

Staff recommends that the Board of Supervisors approve the following pretreatment Negotiated Settlement Agreement. The Settlement Agreement is a result of enforcement actions by Pima County's Regional Wastewater Reclamation Department's Industrial Control Group. Pursuant to A.R.S. § 49-391, the Board of Supervisors held a public comment period starting on June 7, 2022, and Pima County did not receive any public comments during the public comment period regarding the pretreatment Negotiated Settlement Agreement listed below:

*Discussion:

Busy "D" Pumping, Inc., Case No. C2021-D-001 and Case No. C2021-D-002. The proposed completion of Supplemental Environmental Project terms in lieu of a monetary penalty is in accordance with the Industrial Wastewater Enforcement Response Plan.

*Conclusion:

If approved, the Negotiated Settlement Agreement will be ratified in accordance with the requirements of A.R.S. § 49-391 and the pretreatment violations will be resolved as set forth in the Agreement.

*Recommendation:

That the Board of Supervisors approve the Pretreatment Negotiated Settlement Agreement.

*Fiscal Impact:

None.

*Board of Supervisor District:

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| Department: Pima County Attorney's Office | Telephone: 520-724-5700 | |
|---|-------------------------|-----------------|
| Contact: Chief Civil Deputy Sam Brown | Telephone: 520-724-5700 | |
| 0 | 15 | |
| Department Director Signature: | ·M | Date: 7/18/2022 |
| Deputy County Administrator Signature: | | Date: |
| County Administrator Signature: | | Date: |

| 1 | BEFORE THE PIMA COUNTY BOARD OF SUPERVISORS | | | |
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| 2 | | | | |
| 3 | IN THE MATTER OF:) NEGOTIATED SETTLEMENT) AGREEMENT | | | |
| 4 | BUSY "D" PUMPING, INC.) | | | |
| 5 |)) NO. C2021-D-001 | | | |
| 6 |) C2021-D-002 | | | |
| 7 | PERMIT NO: 12738) | | | |
| 8 | This Negotiated Settlement Agreement is made and entered between Pima County, | | | |
| 9 | Arizona, a body politic, ("Pima County") and Busy "D" Pumping Inc. ("Busy D") | | | |
| 10 | pursuant to A.R.S. § 49-391(C). | | | |
| 11 | I. <u>LEGAL AUTHORITY</u> | | | |
| 12 | 1. Pima County is a political subdivision of the State of Arizona with authority under | | | |
| 13 | A.R.S. § 11-264 to establish and maintain a wastewater treatment system. 2. Pima County's wastewater treatment system discharges treated wastewater into | | | |
| 14 15 | designated waters of the United States and, therefore, is subject the Arizona | | | |
| 16 | Discharge Elimination System (AZPDES) permitting requirements of the Clean | | | |
| 17 | Water Act. | | | |
| 18 | 3. As required by its AZPDES permit and as authorized by A.R.S. § 49-391(A), | | | |
| 19 | Pima County has enacted an Industrial Wastewater Ordinance, which is included | | | |
| 20 | in the Pima County Code and regulates the industrial users of Pima County's | | | |
| 21 | wastewater treatment system. | | | |
| 22 | 4. Busy D is an industrial user of Pima County's wastewater treatment system as | | | |
| 23 | defined in the Industrial Wastewater Ordinance § 13.36.040(Z). | | | |
| 24 | 5. Busy D is a centralized waste treatment source that accepts wastewater with some | | | |
| 25 | combination of metals, oils, and organic wastes subject to the categorical | | | |
| 26 | pretreatment standards under Code of Federal Regulations, Title 40, Chapter I, | | | |
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| | In the matter of Busy D, No. C2021-D-001 & C2021-D-002 | | |
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| 1 | Subchapter N, Part 437. | | |
| 2 | 6. Under A.R.S. § 49-391(C), Pima County has the authority to enter into this | | |
| 3 | Agreement with Busy D with regard to the local enforcement of wastewater | | |
| 4 | pretreatment requirements. | | |
| 5 | 7. The parties acknowledge that final approval of this Agreement is subject to a | | |
| 6 | mandatory 30 day public notice and comment period under A.R.S. § 49-391(C). | | |
| 7 | II. <u>FINDINGS</u> | | |
| 8 | 8. Busy D operates a facility located at 3255 East District Street that discharges | | |
| 9 | industrial wastewater and septage into Pima County's wastewater treatment system | | |
| 10 | under the authority of Industrial Wastewater Discharge Permit 12738 (the | | |
| 11 | "Permit"). | | |
| 12 | 9. The Permit requires that Busy D monitor its industrial wastewater for parameters | | |
| 13 | of p-Cresol, chromium, cobalt, titanium, o-Cresol, antimony, arsenic, copper, and | | |
| 14 | vanadium. | | |
| 15 | 10. The Permit sets the maximum daily limits for discharges of p-Cresol, chromium, | | |
| 16 | cobalt, titanium, o-Cresol, antimony, arsenic, copper, and vanadium. | | |
| 17 | 11. The Permit sets the maximum monthly average limits for discharges of p-Cresol, | | |
| 18 | chromium, titanium, o-Cresol, antimony, arsenic, copper, and vanadium. | | |
| 19 | 12. Federal regulation 40 C.F.R. § 437.47(b) and the Permit set the same maximum | | |
| 20 | daily limit and maximum monthly average limit for p-Cresol, titanium, cobalt, o- | | |
| 21 | Cresol, antimony, arsenic, copper, and vanadium. | | |
| 22 | 13. Industrial Wastewater Ordinance § 13.36.130(G)(1) requires industrial users to | | |
| 23 | comply with all conditions of the discharge permit. Noncompliance is a violation | | |
| 24 | of the ordinance and grounds for enforcement action. | | |
| 25 | 14. Industrial Wastewater Ordinance § 13.36.130(A) requires industrial users to | | |
| 26 | | | |
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| | In the matter of Busy D, No. C2021-D-001 & C2021-D-002 |
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| 1 | "comply with all applicable Federal rules, regulations, or Pretreatment standards, |
| 2 | or any applicable more stringent State or local rules, regulations or standards, |
| 3 | whether or not contained in a permit." |
| 4 | 15. At various times during the period between April 1, 2021 through September 30, |
| 13 | 2021, Busy D exceeded the maximum daily limit and maximum monthly average |
| 5 | |
| 6 | limit for p-Cresol, titanium, o-Cresol, antimony, arsenic, copper, and vanadium in |
| 7 | violation of the Permit and 40 C.F.R. § 437.47(b). |
| 8 | 16. On November 5, 2021, IWC issued Busy D Notification of Violation, No. 2021-D- |
| 9 | 001 for exceeding the maximum daily and maximum monthly average limits for p- |
| 10 | Cresol, titanium, o-Cresol, antimony, arsenic, copper, and vanadium. |
| 11 | 17. At various times during the period between October 1, 2021 through March 30, |
| 12 | 2022, Busy D exceeded the maximum daily limit and maximum monthly average |
| 13 | limit for chromium, copper, nickel, and zinc. And on November 9, 2021, Busy D |
| 14 | exceeded the maximum daily limit for cobalt. |
| 15 | 18. On April 12, 2022, IWC issued Busy D Notification of Violation, No. 2021-D-002 |
| 16 | for exceeding the maximum daily and maximum monthly average limits for |
| 17 | chromium, copper, nickel, and zinc as well as for exceeding the maximum daily |
| 18 | limit for cobalt. |
| 19 | 19. In Notice of Violation No. 2021-D-002, IWC determined that Busy D is in |
| 20 | significant noncompliance, as defined in Industrial Wastewater Ordinance § |
| 21 | 13.36.040(VV)(b), for copper discharges during the period between October 1, |
| 22 | 2021 through March 30, 2022. IWC also determined that Busy D discharged |
| 23 | chromium, nickel, and zinc at concentrations that meet the requirements for slug |
| 24 | loads as defined in Industrial Wastewater Ordinance § 13.36.040(WW). |
| 25 | 20. Busy D is a small, locally-owned company and it has made good faith efforts with |
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| | In the matter of Busy D, No. C2021-D-001 & C2021-D-002 | | | |
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| 1 | IWC to resolve this enforcement action. | | | |
| 2 | 21. Busy D and IWC have negotiated the terms of a Supplemental Environmental | | | |
| 3 | Project (SEP) in lieu of a monetary penalty as authorized by section 2.4(C) of | | | |
| 4 | Pima County's Enforcement Response Plan. ¹ | | | |
| 5 | 22. Busy D's violations of the Permit and federal regulations as documented in Notice | | | |
| 6 | of Violation No. 2021-D-001 and 2021-D-002 subjects Busy D to administrative | | | |
| 7 | orders and civil penalties consistent with the federal Clean Water Act. | | | |
| 8 | III. TERMS AND CONDITIONS | | | |
| 9 | 23. Settlement. Pima County and Busy D have entered into this Agreement in order to | | | |
| 10 | resolve all identified disputes between them according to the following terms and | | | |
| 11 | conditions: | | | |
| 12 | a. Busy D will complete the terms of the SEP in lieu of a monetary penalty as | | | |
| 13 | provided in Attachment A to this agreement. | | | |
| 14 | The SEP represents the full settlement of penalties imposed by Pima County under | | | |
| 15 | P.C.C., Title 13, Chapter 13.36 for the violations alleged in the Notification of | | | |
| 16 | Violation. | | | |
| 17 | 24. Failure of Compliance. The parties agree that it is the responsibility of Busy D to | | | |
| 18 | achieve and maintain compliance with all applicable Federal, State and local laws, | | | |
| 19 | regulations and permits. Compliance with this Agreement shall not be a defense to | | | |
| 20 | any enforcement actions commenced pursuant to said laws, regulations, or permits | | | |
| 21 | and based on Busy D activities or omissions occurring after the date of this | | | |
| 22 | agreement. | | | |
| 23 | | | | |
| 24 | ¹ The Enforcement Response Plan was approved by the Board of Supervisors on June 18, | | | |
| 25 | http://webcms.pima.gov/UserFiles/Servers/Server_6/File/Government/Wastewater%20Re | | | |
| 26 | clamation/IWC/EnforcementResponsePlan.pdf | | | |
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| | In the matter of Busy D, No. C2021-D-001 & C2021-D-002 | | |
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| 1 | 25. Entire Agreement. This Agreement contains the entire agreement between Pima | | |
| 2 | County and Busy D, and the terms, conditions, and provisions of this Agreement | | |
| 3 | are contractual and not a mere recital. | | |
| 4 | 26. Attorney Fees. In the event that either Pima County or Busy D finds it necessary | | |
| 5 | to employ legal counsel to bring an action at law or other proceeding against the | | |
| 6 | other party to enforce any of the terms, conditions, or provisions of this | | |
| 7 | Agreement, the party prevailing in such action shall be paid all reasonable attorney | | |
| 8 | fees by the other party, and in the event that any judgment is secured by the | | |
| 9 | prevailing party in such action or proceeding, all reasonable attorney fees shall be | | |
| 10 | included in said judgment. The amount of reasonable attorney fees shall be | | |
| 11 | determined by the court and not by a jury. | | |
| 12 | 27. Authority. The persons executing this Agreement expressly represent and warrant | | |
| 13 | that they are authorized to execute the same. Further, Pima County and Busy D | | |
| 14 | expressly acknowledge that they have been given the opportunity to be | | |
| 15 | represented by their respective attorneys in the negotiation of this Agreement. The | | |
| 16 | terms, conditions and provisions of this Agreement shall be construed only | | |
| 17 | according to their fair import. | | |
| 18 | 28. Form of Notice. Unless otherwise provided for in this Agreement, any notice or | | |
| 19 | communication between the parties shall be deemed submitted on the date they are | | |
| 20 | postmarked and sent by certified mail, return receipt requested, and shall be | | |
| 21 | addressed as follows: | | |
| 22 | To Pima County: To Busy D: | | |
| 23 | Jason Grodman Paul Edwards | | |
| 24 | Regional Wastewater Reclamation Department Busy "D" Pumping, Inc. Industrial Wastewater Control 3255 East District Street | | |
| 25 | 2955 West Calle Agua Nueva Tucson, AZ 85714 | | |
| 26 | Tucson, AZ 85745 | | |
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| | 29. Non-Waiver Provisions. This Agreement in no way relieves Busy D of its | | | | |
| | | responsibility to comply with all applicable Federal, State, local laws, or permit | | | |
| | | conditions in operating its facility in Pima County. | | | |
| | 30. | 30. Severability. The provisions of this Agreement shall be severable, and should an | | | |
| | | provision be declared by a court of competent jurisdiction to be inconsistent with | | | |
| | | Federal or State law, and therefore unenforceable, the remaining provisions of th | | | |
| | | Agreement shall remain in full force and effect. | | | |
| | 31. | 31. Good Faith. The parties agree that each of them shall take such further action and | | | |
| | | execute such further documents, if any, which may be necessary or appropriate to | | | |
| | | implement this Agreement according to all of its terms and conditions. | | | |
| | 32. | 32. Limitations. It is the intent of the parties that this Agreement shall not be used in | | | |
| | | any judicial proceedings or in any other n | manner | against Busy D. | |
| | 33. | 33. Binding Effect. The provisions of this Agreement shall be binding upon the | | | |
| | | parties, their officers, directors, agents, servants, employees, successors, assigns | | | |
| | | and all persons, firms, and corporations in active concert with them. | | | |
| | 34 | . Governing Law. The terms and condition | ns of th | is Agreement shall be governed by | |
| | | the law of the State of Arizona. | | | |
| | 35 | Date of Public Notice. Public notice of t | he thir | ty (30) day comment period shall | |
| | | be given at a Pima County Board of Supervisors' Meeting. | | | |
| | PIMA COUNTY | | | | |
| | FINIA | COUNTY | ATTE | ST: | |
| | By | | By | | |
| | Бу | Sharon Bronson Chair, Board of Supervisors | Бу | Melissa Manriquez Clerk of the Board of Supervisors | |
| | Date | Shan, Board of Supervisors | Date | • | |
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Supplemental Environmental Project Terms and Conditions for Busy D Pumping, Inc.

Busy D. Pumping, Inc. and Pima County agree to incorporate the following terms and conditions of this Supplemental Environmental Project (SEP) into the Negotiated Settlement Agreement and agree that completion of the SEP is appropriate to resolve Notification of Violation 2021-D-001 and 2021-D-002.

A. Monitoring and Sampling Requirements

- Beginning with the sampling period starting on 8/1/2022 and continuing for a period of 12 months, Busy D. will sample at least twice a month its wastewater at location No. 2, as designated in Part I.A.2 of Permit12738, for all regulated metals.
- The County may conduct Field Investigations and Surveillance Sampling, as the County deems necessary in response to violations of the pretreatment standards for regulated metals or to support modification of Permit 12738.

B. Pretreatment Standards for Centralized Waste Sources

- Before August 31, 2022, Busy D. will contract for the services of a licensed professional engineer to provide a written report on whether Busy D. is providing the equivalent treatment for the subcategories of wastes (i.e. metals, oils, and organics) that Busy D. accepts for pretreatment as required by 40 C.F.R. § 437.47 (the "Report").
- Busy D will provide the Industrial Wastewater Control Section of the Pima County Regional Wastewater Reclamation Department ("IWC") with a copy of the Report no later than October 31, 2022.
- 3. Within 30 days after proving the Report to IWC, Busy D. will either:
 - Submit to IWC a petition to modify Permit No. 12738 to change the Centralized Waste Treatment Point Source Category for Busy D. under the Code of Federal Regulations Title 40, Chapter I, Subchapter N, Part 437; or

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- Propose in writing to IWC for approval of changes that Busy D will make to its pretreatment facility and its operation that are necessary to provide the equivalent treatment for the subcategories of wastes (i.e. metal, oil, and organic wastes) that Busy D. accepts for pretreatment as required by 40 C.F.R. § 437.47.
- 4. If IWC approves of the changes proposed by Busy D. in accordance with paragraph B(3)(ii), Busy D. will both:
 - Within 60 days of completing the approved changes, submit a revised
 Baseline Monitoring Report (BMR) as required in 40 C.F.R § 403.12; and
 - Before May 13, 2024, submit to the County an initial certification statement for the equivalent treatment system in accordance with 40 C.F.R § 437.47(a)(2).

C. Disposition of Notification of Violation 2021-D-001 and 2021-D-002

Busy D. understands that a failure to fulfill the terms of this SEP is a breach of the Negotiated Settlement Agreement and the County may bring an action against Busy D. to enforce the terms and conditions of the Negotiated Settlement Agreement or pursue remedies provided in Article VI of the Industrial Wastewater Ordinance, including but not limited to civil penalties, permit suspension, or permit revocation.

2 of 2