

# ADDENDUM MATERIAL

DATE 1-4-22

ITEM NO. ADD 2



## MEMORANDUM

Date: January 6, 2022

To: The Honorable Chair and Members  
Pima County Board of Supervisors

From: Jan Leshner   
Acting County Administrator

Re: **Redistricting Update**

Attached please find the second bi-weekly redistricting update. (Attachment 1)

Two areas of concern were raised during the January 4 meeting of the Board of Supervisors, which are addressed in the update.

To provide additional background regarding the County's redistricting process, attached please find a Memorandum to the Board of Supervisors from County Administrator Huckelberry summarizing the redistricting effort that took place in 2011. During that redistricting process, groups that were notified of the proceedings were identified as "special interest groups". Recent memorandums have referred to these groups as "stakeholders". (Attachment 2)

The final attachment is a Memorandum from County Administrator Huckelberry that directed Ms. Nicole Fyffe to develop a plan for this year's redistricting process and that included a document provided by the County Supervisors Association entitled, "What County Officials Need to Know About County Redistricting." (Attachment 3)

JL/anc

Attachments

c: Carmine DeBonis, Jr., Deputy County Administrator for Public Works  
Francisco García, MD, MPH, Deputy County Administrator & Chief Medical Officer,  
Health and Community Services  
Nicole Fyffe, Executive Assistant to the County Administrator  
Diana Durazo, Special Projects Manager, Pima County Administrator's Office

2022 JAN 10 PM 4:00  
CLERK OF DD

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# ATTACHMENT 1



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# MEMORANDUM

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Date: January 6, 2022

To: Jan Leshar  
Acting County Administrator

From: Nicole Fyffe  
Executive Assistant to  
County Administrator

**Re: Bi-Weekly Redistricting Update**

This bi-weekly redistricting update covers tasks that staff is undertaking with regard to redistricting and responds to questions raised by the Board of Supervisors at the January 4, 2022 Board meeting.

Stakeholders

*Who are stakeholders?*

The Board of Supervisors, the Pima Community College Governing Board, the Redistricting Advisory Committee and the general public are certainly stakeholders with regard to redistricting.

Additionally, for any changes to voting procedures or election related items, it is standard process for the Pima County Elections Department to notify and seek input from the following stakeholder groups:

- Pima County Republican Party Chair
- Pima County Democratic Party Chair
- Pima County Green Party Chair
- Pima County Libertarian Party Chair
- Pima County Election Integrity Commission
- Chicanos por La Causa
- Pascua Yaqui Tribe
- Tohono O'odham Nation

The Pascua Yaqui Tribe, Tohono O'odham Nation and Chicanos por La Causa, listed above, are included to comply with the Voting Rights Act Section 203 concerning official language minority groups. The Pascua Yaqui Tribe, Tohono O'odham Nation, and Hispanic population are considered official language minority groups because in Pima County these language groups account for more than five percent of the total voting age population. If another language group meets that five percent threshold, they would also be added to the list. The Elections Department notifies Chicanos por La Causa on behalf of the Hispanic population because it is the organization that the Voting Rights Section of the U.S. Department of Justice has historically communicated with most often to make certain Pima County is meeting this section of the law for the Hispanic population.

In the December 7, 2021, Board memo, the following groups were also listed as stakeholders: cities and towns, unincorporated communities represented by coordinating councils, and the League of Women Voters.

*Can the stakeholders list change over time?*

Certainly. On December 27, 2021, Supervisor Christy's office specifically requested that the Tanque Verde Valley Association be added to the stakeholders list.

*What is the purpose of identifying stakeholders?*

The purpose of identifying stakeholders is so that they can be made aware of the committee meetings and other opportunities to provide input during the redistricting process.

#### Expert Legal Representation Retained by Pima County Attorney's Office

Similar to the last two times that the Board redistricted, the County Administrator's Office is coordinating the redistricting process. It staffs the Board's Redistricting Advisory Committee. The County Administrator's Office knows there will be legal reviews required and a variety of legal issues that will be raised. The County Administrator's Office relies upon the County Attorney's Office for advice. Unlike the last redistricting effort, recent changes have occurred in Federal law impacting redistricting, and the County Attorney's Office determined that it did not have the expertise on staff to appropriately advise the County Administrator's Office and, ultimately, the Board. The County Attorney's Office has chosen to retain legal counsel.

#### Redistricting Advisory Committee and Public Engagement

Supervisor Heinz's appointment to the Redistricting Advisory Committee is still pending and is anticipated to be placed on the January 18 Board agenda for approval. All other appointments have been made. Preparations are underway for those meetings, which are anticipated to begin in early February.

As stated in the last bi-weekly update, IT continues to work with a contractor to develop a Pima County page on a platform called DistrictR, which will allow Committee members, stakeholders and the public to 'draw' their own maps using the current Census data and submit them for consideration.

NF

c: Diana Durazo, Special Projects Manager, County Administrator's Office

# ATTACHMENT 2



# Board of Supervisors Memorandum

**September 6, 2011**

## **Redistricting Pima County Supervisorial Districts**

### **Background**

Pursuant to Arizona Revised Statute §11-212, the Board of Supervisors is required to adopt revised supervisorial district boundaries on or before December 1 following the release of 10-year census data. Furthermore, the population of each of the revised districts is not to vary by more than 10 percent. Since the community college governing board districts follow county supervisorial lines in Arizona, these revisions would also impact the Pima Community College Governing Board districts. These new district boundaries would be effective for the 2012 elections, subject to no objection by the US Department of Justice. The Department of Justice will also review a revised precinct map for Pima County, which is being transmitted to the Board under a separate memorandum.

Following the release of the 2010 Census data, the Board appointed a Redistricting Advisory Committee on May 3, 2011, and also provided additional direction on public outreach. On July 14, 2011, the Committee adopted a map to recommend to the Board. Attachment 1 is the recommended map. Attachment 2 is a comparison of data associated with the recommended map to the current districts. This memorandum provides the following:

1. A recap of the State and Federal requirements and guidance;
2. Committee recommended map and associated data;
3. Summary of public outreach; and
4. Next steps.

It is recommended that the Board take the following actions on September 6, 2011:

1. Tentatively adopt the map recommended by the Pima County Redistricting Advisory Committee on July 14, 2011 after a public hearing, and
2. Direct staff to place the item on Board's September 13, 2011 meeting for final adoption.

Recap of State and Federal Requirements and Guidance

The process for redrawing Pima County supervisorial districts is driven by state and federal law and guidance from the Department of Justice. State law requires that the Board adopt revised district boundaries, equalizing the population between districts within 10 percent of each other, on or before December 1 following the 10-year census.

Table 1 shows the estimated population of the supervisorial districts after the 2001 redistricting process (based on the 2000 census), the estimated population of the current supervisorial districts (based on the 2010 census), the target population for this redistricting effort if all districts were to have an equal population, and the amount by which the current estimated population of each district varies from the target population.

**Table 1**  
**Population Increase of Current Districts Since 2001 Redistricting**

<u>District</u>	<u>2001</u> <u>(2000 Census)</u>	<u>2010</u> <u>Census</u>	<u>Target</u> <u>Population if</u> <u>Equal</u>	<u>Variance from Target</u> <u>Population</u>	
1	169,687	189,222	196,052.6	-6,831	3.48%
2	171,027	198,263	196,052.6	2,210	1.13%
3	166,401	199,347	196,052.6	3,294	1.68%
4	170,109	214,983	196,052.6	18,930	9.66%
5	166,522	178,448	196,052.6	-17,605	8.98%
<b>Totals:</b>	<b>843,746</b>	<b>980,263</b>	<b>980,263.0</b>		<b>24.93%</b>

Each of the districts gained population over the past 10 years, but some grew more than others. District 4, the most populous district, has about 20 percent more population than District 5, the least populous district. There is more than one way to calculate the percent difference in population between districts. The total variance from the target is a more conservative indicator that was used in the 2001 redistricting process. In both cases the difference exceeds the "not more than 10 percent" requirement in state law.

In addition to state law, the new district boundaries must conform to the constitutional "one person, one vote" requirement to make an honest and good faith effort to create population equality amongst districts. Furthermore, under the Voting Rights Act, Pima County is still considered a covered jurisdiction, which requires the County to submit the revised district lines to the Department of Justice for a determination under Section 5 of the Act, that new district lines will not have a discriminatory purpose or will not result in a discriminatory effect. On February 9, 2011, the Department of Justice published guidance concerning redistricting under Section 5 of the Voting Rights Act in order to assist the

substantial number of jurisdictions that are subject to the preclearance requirements of Section 5.

Based on this guidance, staff and the Redistricting Advisory Committee considered the following indicators during this redistricting process:

1. Retrogression in minority voting strength - Changes from the current supervisorial districts (referred to by the Department of Justice as the "benchmark plan" since these were the last supervisor district boundaries approved by the Department of Justice) in the percent of minority populations as defined by the 2010 census. These include both individual minority classifications (Black/African American, American Indian, Asian, Hawaiian and Hispanic) and the aggregate of the minority populations for each district. In the case of Pima County, Districts 2 and 5 are considered minority-majority districts because the majority of the populations in these districts are minorities. In reviewing the various maps, staff and the Committee considered whether the minority populations in these minority-majority districts were reduced in comparison to the current districts, and if so, whether there were any alternative configurations that would prevent this reduction or retrogression.
2. Voter registration and historical voter turnout - The Department of Justice guidance stated that census data alone may not be enough to prove that a redistricting plan is not discriminatory. The Department went on to suggest that information on voter behavior, such as voter registration and voter turnout is important too. As a result, staff and the Committee considered the percent of registered voters per district in comparison to the current districts, and the percent of registered voters that turned out at the 2008 and 2010 general elections.

In practice this resulted in staff and the Committee reviewing tables of information similar to Attachment 2.

Additional indicators required to be considered at state level redistricting, but not required at the county level, were considered to a much lesser degree: geographic compactness, geographic contiguity, natural boundaries and communities of interest.

#### Committee Recommended Map and Associated Data

The map adopted by the Committee for recommendation to the Board is attached. The approach taken by the Committee was to retain the existing integrity of the districts to the extent possible. Voting precincts were used as the building blocks to develop maps. The precincts outlined in blue on the map are the precincts that were recommend by the Committee to be moved to another district. These 20 precincts, out of 417 precincts total in Pima County, are listed in Table 2.



**Table 2**  
**Committee Recommended Map – Precincts Moved**

<u>To District 1</u>	<u>To District 2</u>	<u>To District 3</u>	<u>To District 4</u>	<u>To District 5</u>
14	129	209	329	52
41	251	258		109
186		297		110
301		407		203
397		414		294
				405
				410

Table 3 compares the estimated population of the current districts to the estimated population of the districts as shown on the Committee recommended map. District 4 would lose the most population and District 5 would gain the most.

**Table 3**  
**Population of Current Districts vs. Committee Recommended Districts**

<u>District</u>	<u>Current Population</u>	<u>Committee Recommended Population</u>	<u>Difference</u>
1	189,222	197,118	7,896
2	198,263	194,686	-3,577
3	199,347	195,287	-4,060
4	214,983	197,793	-17,190
5	178,448	195,379	16,931
<b>Totals:</b>	<b>980,263</b>	<b>980,263</b>	

Table 4 shows how each district would vary in population from the target population under the Committee recommendation. The target population is simply the total population of Pima County divided by five. Each district would vary by less than one percent from the target, and the total variance would be 2.86 percent. District 4, would still be the most populous district and would have about 1.6 percent more people than District 2, which would become the least populous district. By either measure, the population of each of the revised districts would vary by significantly less than 10 percent.

**Table 4**  
**Committee Recommended – Variance from Target Population**

<u>District</u>	<u>Target Population if Equal</u>	<u>Committee Recommended Population</u>	<u>Variance from Target</u>	<u>Percentage</u>
1	196,052.6	197,118	1,065	0.54%
2	196,052.6	194,686	-1,367	0.70%
3	196,052.6	195,287	-766	0.39%
4	196,052.6	197,793	1,740	0.89%
5	196,052.6	195,379	-674	0.34%
<b>Totals:</b>	<b>980,263.0</b>	<b>980,263</b>		<b>2.86%</b>

Tables 5 and 6 show the estimated population of minority groups, by district, for the current Board districts and the Committee recommended districts. The two minority-majority districts, 2 and 5, are highlighted for easier comparison. As you can see, the majority of changes in minority populations would be less than one tenth of one percent. However, the Hispanic and aggregate minority population of District 2 would decrease by about 1.8 and 1.6 percent respectively. In addition, the Hispanic and aggregate minority population of District 5 would increase by 1.1 and 0.8 percent respectively.

According to the Department of Justice's February guidance, the Committee recommended map could be deemed to have a retrogressive effect on minority voters in District 2 because it reduces the minority population percent, albeit by less than 2 percent. However, the same guidance document goes on to state that there may be circumstances because of shifts in population or the physical distribution of population with the jurisdiction, that make retrogression unavoidable. Staff did try to develop an alternative map that would prevent a reduction in the percent of minorities in District 2, but were unable to do so. The issue is that all of the precincts on the boundary of District 2, with the exception of District 5 precincts, have substantially lower minority populations than District 2. So moving any of those precincts into District 2 decreases the minority population. Moving precincts from District 5 to District 2 was not an option as District 5 was the District that had to gain the most population. We do not believe there is an alternative that would prevent this reduction in the percent of minorities in District 2, without having the same effect on District 5.

**Table 5**  
**Minority Populations and Current Board Districts**

<u>District</u>	<u>%</u> <u>Black AA</u>	<u>%</u> <u>AM Indian</u>	<u>%</u> <u>Asian</u>	<u>%</u> <u>Hawaiian</u>	<u>%</u> <u>Hispanic</u>	<u>%</u> <u>Minority</u>
1	1.77	0.74	3.59	0.11	16.10	23.72
2	5.41	2.98	2.02	0.19	55.61	66.21
3	3.21	6.61	2.39	0.20	33.82	46.69
4	3.58	0.93	2.49	0.18	17.46	26.07
5	3.65	5.68	2.70	0.14	52.19	63.48

**Table 6**  
**Minority Populations and Committee Recommended Map**

<u>District</u>	<u>%</u> <u>Black AA</u>	<u>%</u> <u>AM Indian</u>	<u>%</u> <u>Asian</u>	<u>%</u> <u>Hawaiian</u>	<u>%</u> <u>Hispanic</u>	<u>%</u> <u>Minority</u>
1	1.79	0.77	3.64	0.11	16.71	24.40
2	5.55	2.84	2.08	0.20	53.84	64.61
3	3.20	6.65	2.29	0.19	32.58	45.39
4	3.59	0.88	2.54	0.18	16.89	25.54
5	3.57	5.54	2.57	0.14	53.24	64.24

The Department of Justice guidance also suggested that voter registration and turnout data may be helpful in assessing whether a recommended plan is discriminatory. Tables 7 and 8 show voter registration and voter turnout, by district, for the current Board districts and as estimated for the Committee recommended districts. Voter turnout is defined as the percent of registered voters that voted in the 2008 and 2010 general elections. Again, the two minority-majority districts, 2 and 5, are highlighted for easier comparison. As you can see, the differences are negligible.

**Table 7**  
**Voter Registration and Turnout - Current Board Districts**

<u>District</u>	<u>% Registered</u> <u>Voters</u>	<u>% Voter</u> <u>Turnout 08</u>	<u>% Voter</u> <u>Turnout 10</u>
1	61.60	86.41	72.53
2	38.04	70.73	54.94
3	44.98	77.24	62.26
4	59.89	85.78	72.71
5	42.98	71.30	57.00

**Table 8**  
**Voter Registration and Turnout – Committee Recommended Map**

<u>District</u>	<u>% Registered Voters</u>	<u>% Voter Turnout 08</u>	<u>% Voter Turnout 10</u>
1	61.10	86.27	72.32
2	38.36	71.44	55.51
3	45.46	77.88	63.07
4	60.16	85.83	72.83
5	43.10	71.23	56.91

It should be noted that based on staff's experience during this process, minor modifications to the Committee recommended map are unlikely to result in significant changes to the minority, voter registration and voter turnout data.

#### Summary of Public Outreach

Public outreach for this redistricting effort included:

- A dedicated website
- Committee meetings open to the public (3 televised and web-cast live)
- Public hearings
- Notices and press releases for meetings and hearings
- Posting of Committee recommended map in the public libraries
- Solicitation of comments from special interest groups

Website - Prior to Committee's first meeting, a website was developed specifically for this redistricting effort [www.pima.gov/redistricting](http://www.pima.gov/redistricting), and is still active. The website includes an overview of the process, a search function for the public to determine which Board district they currently reside in, the schedule of committee meetings and public hearings, and all committee meeting materials including every map considered and the data associated with each map.

Redistricting Advisory Committee - The Board appointed one member each to Redistricting Advisory Committee on May 3, 2011. The Committee met six times between May 26 and July 14. All of the meetings were open to the public and included time for public comment. Three of the meetings were held in the Board Hearing Room in downtown Tucson and the other three meetings were held in northwest Tucson, Sahuarita, and Flowing Wells. Summaries of these meetings are available on the website, as well as all of the meeting materials. All documents provided to the Committee are listed in the Committee's document log (Attachment 4). A document log was also kept for documents not related to

the Committee (Attachment 5). The documents listed in the logs are available in the County Administrator's Office.

Public Hearings - After the Committee developed a draft map at their fifth meeting, staff then held seven public hearings to gather public input on the draft map. Public hearings were held in Vail, South Tucson, Oro Valley, Irvington and 6<sup>th</sup> Avenue, Sells, Tucson Estates, and northeast Tucson. A total of 27 different people attended the public hearings. A summary of the public hearings is available on the website, as well as transcripts for the four hearings in which members of the public gave testimony. The majority of the questions and comments concerned the process, or reprecincting, as opposed to support for or against moving certain precincts from one district to another. There was support voiced for consolidating the Elvira Neighborhood into one district. This neighborhood is currently split between District 2 and District 5. The Committee recommended map would place the entire neighborhood into District 5.

Notices and press releases for meetings and hearings - The first Committee meeting was noticed in the *Arizona Daily Star* on May 22, 2011. The next four meetings were noticed in the *Green Valley News* on June 12, the *Arizona Daily Star* on June 13 and 15, and the *Northwest Explorer*, *Sahuarita Sun* and *Daily Territorial* on June 15. The hearings and the final Committee meeting were advertised in the *Arizona Daily Star* on June 28 and 29, and the *Green Valley News*, *Sahuarita Sun* and *Northwest Explorer* on June 29. The County's Communications Office sent out a press release and posted a comment on the *Tucson Citizen* County blog on June 27. Emails were sent to email lists totaling 1,150 individuals. Notice of the Committee's July 14, 2011 meeting was sent by the City of Tucson to its citynews email list that includes approximately 8,400 email addresses.

Posting of Committee recommended map in the public libraries - As requested by Supervisor Carroll, the Committee's recommended map has been posted in public libraries.

Solicitation of comments from special interest groups - After the Committee approved a map to recommend to the Board, the Elections Department solicited comments on the map from several special interest groups (Attachment 3).

### Next Steps

The Committee recommended map is on the Board's September 6 agenda for consideration. It is recommended that the Board tentatively approve the map and direct staff to place on the Board's September 13 agenda for final approval.

The next step is to submit the revised map and associated materials to the Department of Justice for preclearance. However, staff will hold off on the submittal while monitoring the Arizona Independent Redistricting Committee's (IRC) progress. The IRC's revision of legislative and congressional lines could impact the boundaries of precincts, and could therefore impact the Board's revised district map. If there is an impact to the Board's revised district map, staff will ask the Board to make minor changes.

The Honorable Chairman and Members, Pima County Board of Supervisors  
Re: **Redistricting Pima County Supervisorial Districts**  
September 6, 2011  
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Once the submittal to the Department of Justice is made, the Department can take up to 60 days to grant preclearance, deny preclearance, or request additional information. Assuming the Department grants preclearance, the new district boundaries would become effective March 1, 2012. The Records Office would then mail new voter registration cards.

**Recommendation**

It is recommended that the Board take the following actions on September 6, 2011:

1. Tentatively adopt the map recommended by the Pima County Redistricting Advisory Committee on July 14, 2011 after a public hearing, and
2. Direct staff to place the item on Board's September 13, 2011 meeting for final adoption.

Respectfully submitted,

  
C.H. Huckelberry  
County Administrator

CHH/dr- (August 22, 2011)






**Attachments**

c: The Honorable F. Ann Rodriguez, Pima County Recorder  
Chairman and Members, Pima County Redistricting Advisory Committee  
Brad Nelson, Director, Elections Department  
Chris Straub, Chief Civil Deputy County Attorney  
Nicole Fyffe, Executive Assistant to the County Administrator  
Chris Roads, Chief Deputy Recorder, Pima County Recorder  
Rob Sarich, Assistant Chief Deputy Recorder, Pima County Recorder  
Dan Jurkowitz, Deputy County Attorney  
Clark Phillips, Manager, Geographic Information Systems  
Isabel Estrada, Senior Administrative Specialist, Elections Department  
Sheryl Kornman, Communications Coordinator, Communication's Office




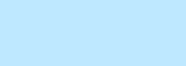

## **ATTACHMENT 1**



# Pima County Board of Supervisor's Redistricting Committee's Recommended Map

-  Administrative Boundary
-  Current BOSD Boundary
-  PrecinctsMoved\_Draft1
-  Precinct Boundary
-  Major Streets

## Proposed

-  District 1
-  District 2
-  District 3
-  District 4
-  District 5

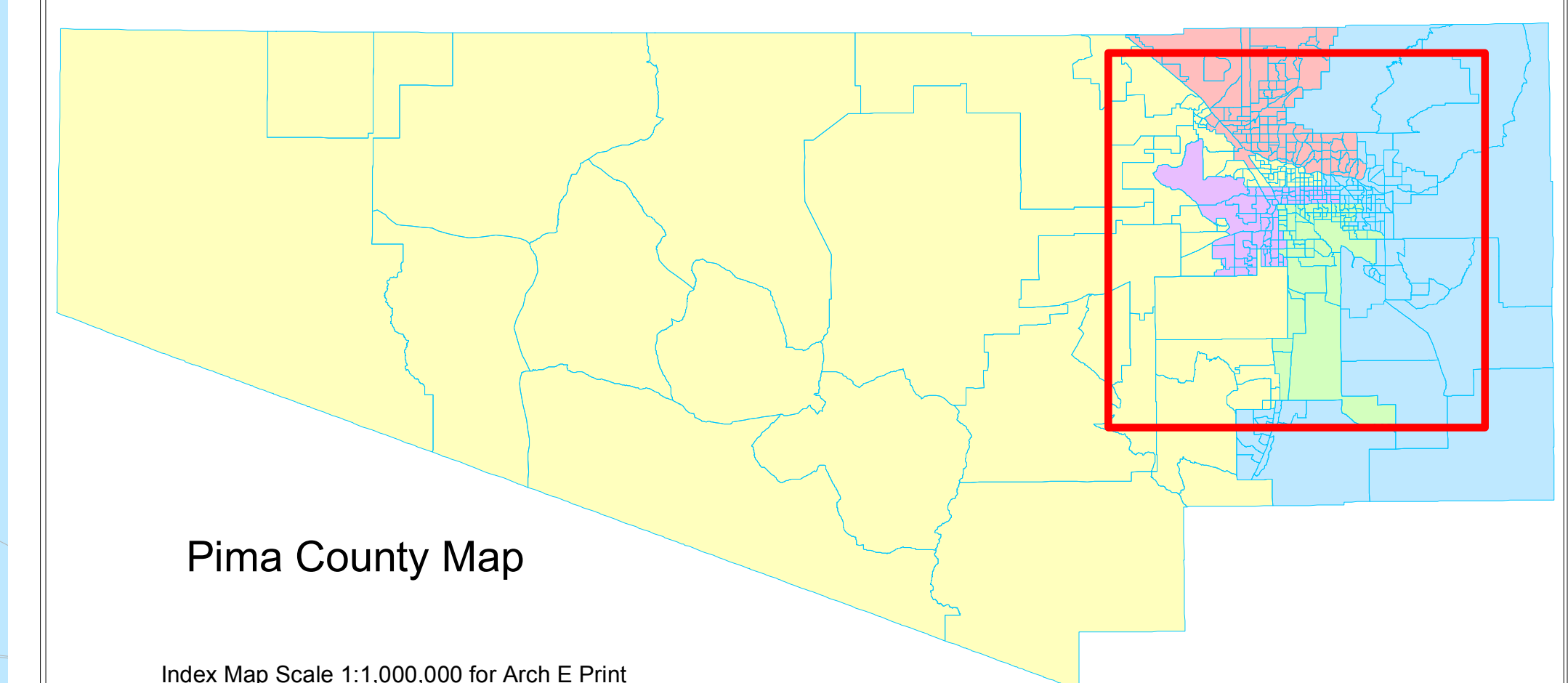
Target Population per District 196,053

District	Total Population	Variance from Target Population	(Percent)
1	197,118	1065	(0.54%)
2	194,686	-1367	(0.70%)
3	195,287	-766	(0.39%)
4	197,793	1740	(0.89%)
5	195,379	-674	(0.34%)

Total Variance from Target District = 2.86%

Total Population Deviation from  
Most to Least Populated District = 3,107

Percent Deviation from  
Most to Least Populated District = 1.59%

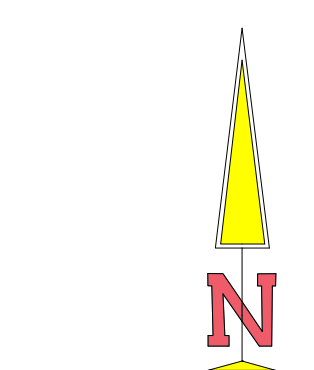


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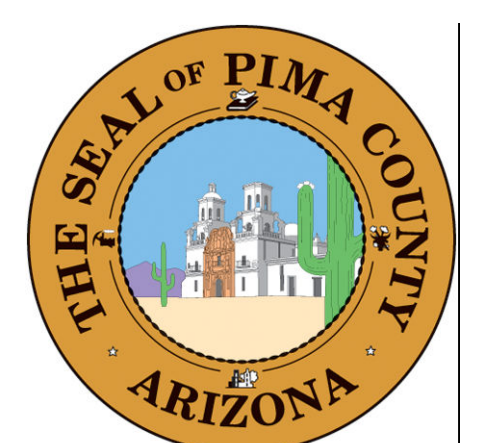
GEOGRAPHIC INFORMATION SYSTEMS

Pima County Information Technology Dept.  
201 North Stone Avenue - 5th Floor  
Tucson, Arizona 85701-1207  
(520)740-6670 - FAX: (520)798-3429



Map Scale 1:78,000 for Arch E Print

0 2.5 miles



7/15/2011



## **ATTACHMENT 2**

**PIMA COUNTY SUPERVISOR REDISTRICTING 2011**

**COMPARISON OF COMMITTEE DRAFT MAP TO CURRENT BOS DISTRICTS  
PERCENT MINORITY, REGISTERED VOTERS AND TURNOUT**

**CURRENT BOS DISTRICTS**

DISTRICT	TOT_POP	TOT_PO_DEV	%BLACK_AA	%AM_INDIAN	%ASIAN	%HAWAIIAN	%HISPANIC	%MINORITY	%REG VOTERS	%VOTER TURNOUT 08	%VOTER TURNOUT 10
1	189222	-6831	1.77	0.74	3.59	0.11	16.10	23.72	61.60	86.41	72.53
2	198263	2210	5.41	2.98	2.02	0.19	55.61	66.21	38.04	70.73	54.94
3	199347	3294	3.21	6.61	2.39	0.20	33.82	46.69	44.98	77.24	62.26
4	214983	18930	3.58	0.93	2.49	0.18	17.46	26.07	59.89	85.78	72.71
5	178448	-17605	3.65	5.68	2.70	0.14	52.19	63.48	42.98	71.30	57.00

**COMMITTEE RECOMMENDED MAP**

DISTRICT	TOT_POP	TOT_PO_DEV	%BLACK_AA	%AM_INDIAN	%ASIAN	%HAWAIIAN	%HISPANIC	%MINORITY	%REG VOTERS	%VOTER TURNOUT 08	%VOTER TURNOUT 10
1	197118	1065	1.79	0.77	3.64	0.11	16.71	24.40	61.10	86.27	72.32
2	194686	-1367	5.55	2.84	2.08	0.20	53.84	64.61	38.36	71.44	55.51
3	195287	-766	3.20	6.65	2.29	0.19	32.58	45.39	45.46	77.88	63.07
4	197793	1740	3.59	0.88	2.54	0.18	16.89	25.54	60.16	85.83	72.83
5	195379	-674	3.57	5.54	2.57	0.14	53.24	64.34	43.10	71.23	56.91

## **ATTACHMENT 3**

As of today August 24, 2011, no letters have been received, however we are expecting formal letters prior to the September 6, 2011 Board meeting and will distribute accordingly.

## **ATTACHMENT 4**

## Pima County Redistricting Committee

### Document Log

Log Number	Correspondence Date	Date Provided	Description/Source (meeting materials, public comments, etc..)	Binder Location
1	5.11.11	5.11.11	Current Supervisorial District Map – Email from Nicole Fyffe to Committee	Committee Meetings: May 26, 2011
2	5.11.11	5.11.11	Current Supervisorial District Map attached to 5.11.11 email from Nicole Fyffe	Committee Meetings: May 26, 2011
3	5.18.11	5.18.11	Committee Meeting Materials Distribution E-mail from Deseret Romero	Committee Meetings: May 26, 2011
4	5.26.11	5.18.11	Committee Meeting Agenda (May 26, 2011)	Committee Meetings: May 26, 2011
5	5.26.11	5.18.11	Memorandum from Chuck Huckelberry to Board dated 4.19.11 Regarding: Redistricting Supervisorial Districts	Committee Meetings: May 26, 2011
6	5.11.11	5.18.11	Materials from Robert Fee to the Committee (various news articles related to redistricting)	Committee Meetings: May 26, 2011
7	5.18.11	5.18.11	Nicole Fyffe memorandum to Committee, regarding; <i>Draft public Outreach Plan – Agenda Item No.5</i>	Committee Meetings: May 26, 2011
8	-	5.19.11	5.26.11 Committee Meeting Agenda; Clerk's stamped copy (dated 5.19.11 9:05 AM)	Committee Meetings: May 26, 2011
9	-	5.25.11	TucsonCitizen.com editorial – Email from Nicole Fyffe to Committee	Committee Meetings: May 26, 2011
10	5.25.11	5.25.11	Memorandum from Chuck Huckelberry to Committee dated 5.25.11 Regarding: TucsonCitizen.com Editorial Dated 5.21.11	Committee Meetings: May 26, 2011
11	-	5.26.11	Open Meeting Law Handout provided by Dan Jurkowitz with the County Attorney's Office	Committee Meetings: May 26, 2011
12	-	5.26.11	May 26, 2011 Committee Meeting DVD	Committee Meetings: May 26, 2011
13	-	5.26.11	Speaker Cards (4 cards) for May 26, 2011 Committee Meeting	Committee Meetings: May 26, 2011
14	5.27.11	5.27.11	Email from Deseret Romero providing Committee with June 2, 2011 Committee meeting materials. (Hard copies were also mailed – same day)	Committee Meetings: June 2, 2011

## Pima County Redistricting Committee

### Document Log

<b>15</b>	6.02.11	5.27.11	Committee Meeting Agenda (June 2, 2011)	Committee Meetings: June 2, 2011
<b>16</b>	5.27.11	5.27.11	Committee Meeting DRAFT Summary for May 26, 2011	Committee Meetings: June 2, 2011
<b>17</b>	5.27.11	5.27.11	Nicole Fyffe memorandum to Committee dated 5.27.11 Regarding: Bailout Provisions for Department of Justice Pre-Clearance Process, Agenda Item No. 3	Committee Meetings: June 2, 2011
<b>18</b>	5.27.11	5.27.11	Nicole Fyffe memorandum to Committee dated 5.27.11 Regarding: Agenda Item No. 4, Sample Maps and Data	Committee Meetings: June 2, 2011
<b>19</b>	5.27.11	5.27.11	CD - Agenda Item 4 Data referenced in memorandum from Nicole Fyffe to Committee dated 5.27.11 Regarding: Agenda Item No. 4, Sample Maps and Data (mailed to committee)	Committee Meetings: June 2, 2011
<b>20</b>	-	5.31.11	6.02.11 Committee Meeting Agenda; Clerk's stamped copy (dated 5.31.11 8:59 AM)	Committee Meetings: June 2, 2011
<b>21</b>	2.09.11	6.02.11	Federal Register Vol. 76 No. 27 dated Wednesday, February 9, 2011 Part III Department of Justice (Document was provided by Brad Nelson – Pima County Elections Director)	Committee Meetings: June 2, 2011
<b>22</b>	-	-	Committee Meeting REVISED Summary for May 26, 2011 (typo was corrected)	Committee Meetings: June 2, 2011
<b>23</b>	-	6.02.11	June 2, 2011 Committee Meeting DVD	Committee Meetings: June 2, 2011
<b>24</b>	-	6.02.11	Speaker Cards (1 card) for June 2, 2011 Committee Meeting	Committee Meetings: June 2, 2011
<b>25</b>	6.03.11	6.03.11	Email from Deseret Romero providing Committee with June 8, 2011 Committee meeting materials. (Hard copies were also mailed – same day)	Committee Meetings: June 8, 2011
<b>26</b>	6.08.11	6.03.11	Committee Meeting Agenda (June 8, 2011)	Committee Meetings: June 8, 2011
<b>27</b>	6.03.11	6.03.11	Committee Meeting DRAFT Summary for June 2, 2011	Committee Meetings: June 8, 2011
<b>28</b>	6.03.11	6.03.11	Redistricting Advisory Committee Meeting Dates	Committee Meetings: June 8, 2011
<b>29</b>	6.03.11	6.03.11	Nanini Library Map (location of June 8, 2011 meeting)	Committee Meetings:

## Pima County Redistricting Committee

### Document Log

				June 8, 2011
30	6.06.11	6.06.11	Email from Nicole Fyffe providing Committee with June 8, 2011 REVISED Agenda.	Committee Meetings: June 8, 2011
31	6.08.11	6.06.11	REVISED Committee Meeting Agenda (June 8, 2011)	Committee Meetings: June 8, 2011
32	-	6.06.11	REVISED 6.08.11 Committee Meeting Agenda; Clerk's stamped copy (dated 6.06.11 4:10 PM)	Committee Meetings: June 8, 2011
33	-	6.07.11	Email from Deseret Romero providing Committee with additional materials for the June 8, 2011 meeting.	Committee Meetings: June 8, 2011
34	6.07.11	6.07.11	Map – Pima County 2008 November General Election Voter Turnout	Committee Meetings: June 8, 2011
35	6.07.11	6.07.11	Map – Pima County 2010 November General Election Voter Turnout	Committee Meetings: June 8, 2011
36	6.07.11	6.07.11	Pima County Official Canvass – General Election November 4, 2008	Committee Meetings: June 8, 2011
37	6.07.11	6.07.11	Pima County Official Canvass – General Election November 2, 2010	Committee Meetings: June 8, 2011
38	6.07.11	6.07.11	CD – BOS Boundary Only Precinct Data (file was provided to committee via e-mail)	Committee Meetings: June 8, 2011
39	6.08.11	–	REVISED Committee Meeting Summary (June 2, 2011)	Committee Meetings: June 8, 2011
40	6.08.11	–	Voter Turnout by Supervisor District for Current Districts, and Map Samples A, B & C	Committee Meetings: June 8, 2011
41	6.13.11	6.13.11	Email from Deseret Romero providing Committee with June 16, 2011 Committee meeting materials. (Hard copies were also mailed – same day)	Committee Meetings: June 16, 2011
42	6.13.11	6.13.11	Committee Meeting Agenda (June 16, 2011)	Committee Meetings: June 16, 2011
43	6.13.11	6.13.11	Committee Meeting Summary (June 8, 2011)	Committee Meetings: June 16, 2011
44	6.09.11	6.13.11	Pima County Board of Supervisor's Redistricting Plan D (as presented)	Committee Meetings: June 16, 2011



## Pima County Redistricting Committee

### Document Log

45	6.13.11	6.13.11	Pima County Board of Supervisor's Redistricting Plan E (as presented)	Committee Meetings: June 16, 2011
46	–	6.13.11	Comparison of Maps D & E to Current BOS Districts – Percent Minority, Registered Voters & Turnout	Committee Meetings: June 16, 2011
47	5.12.11	6.13.11	Pima County Board of Supervisors Current District Boundaries Map (with precinct #, total population & total Hispanic population) – Hard copies sent by US mail.	Committee Meetings: June 16, 2011
48	–	–	6.16.11 Committee Meeting Agenda; Clerk's stamped copy (dated 6.13.11 3:29 PM)	Committee Meetings: June 16, 2011
49	–	–	June 8, 2011 Committee Meeting Audio CD	Committee Meetings: June 8, 2011
50	–	–	June 16, 2011 Committee Meeting Audio CD	Committee Meetings: June 16, 2011
51	-	6.13.11	Plan D & E Data – CD (E-mailed 6.13.11)	Committee Meetings: June 16, 2011
52	6.20.11	6.20.11	Email from Deseret Romero providing Committee with June 23, 2011 Committee meeting materials. (Hard copies were also mailed – same day)	Committee Meetings: June 23, 2011
53	6.23.11	6.20.11	Committee Meeting Agenda (June 23, 2011)	Committee Meetings: June 23, 2011
54	6.20.11	6.20.11	Committee Meeting Summary (June 16, 2011)	Committee Meetings: June 23, 2011
55	6.17.11	6.20.11	Pima County Board of Supervisors Redistricting Sample C	Committee Meetings: June 23, 2011
56	6.17.11	6.20.11	Sample Map C Data from Vice-Chair Corey Smith	Committee Meetings: June 23, 2011
57	6.20.11	6.20.11	Sample Map C Data	Committee Meetings: June 23, 2011
58	-	-	June 23, 2011 Committee Meeting Audio CD	Committee Meetings: June 23, 2011
59	-	-	6.23.11 Committee Meeting Agenda; Clerk's stamped copy (dated 6.21.11 3:53 PM)	Committee Meetings: June 23, 2011

## Pima County Redistricting Committee

### Document Log

60	6.23.11	6.23.11	Pima County Board of Supervisors Redistricting Sample C (Romero) Map	Committee Meetings: June 23, 2011
61	6.23.11	6.23.11	Comparison of Romero Map C to Current BOS Districts Data	Committee Meetings: June 23, 2011
62	6.27.11	6.27.11	Email from Deseret Romero providing Committee with Public Hearing Dates, DRAFT Map & Data.	Hearing Dates & Draft Map
63	6.27.11	6.27.11	Public Hearing Meeting Dates	Hearing Dates & Draft Map
64	6.27.11	6.27.11	Committee DRAFT Map Data	Hearing Dates & Draft Map
65	6.27.11	6.27.11	Committee DRAFT Map	Hearing Dates & Draft Map
66	-	-	Pima County Board of Supervisors Redistricting Sample C (Romero) Correction Map	Committee Meetings: June 23, 2011
67	7.11.11	7.11.11	Email from Deseret Romero providing Committee with July 14, 2011 Committee meeting materials. (Hard copies were mailed to the committee members.)	Committee Meetings: July 14, 2011
68	7.11.11	7.11.11	Committee Meeting Agenda (July 14, 2011)	Committee Meetings: July 14, 2011
69	7.11.11	7.11.11	7.14.11 Committee Meeting Agenda; Clerk's stamped copy (dated 7.11.11 11:03 AM)	Committee Meetings: July 14, 2011
70	7.11.11	7.11.11	Committee Meeting Summary (June 23, 2011)	Committee Meetings: July 14, 2011
71	7.11.11	7.11.11	Committee Draft Map	Committee Meetings: July 14, 2011
72	6.24.11	7.11.11	Current Comparison Data & Draft Map Comparison Data	Committee Meetings: July 14, 2011
73	7.13.11	7.13.11	Email from Deseret Romero providing Committee with July 13, 2011 memorandum from Nicole Fyffe regarding – Summary of Public Input Received at Public Hearings.	Committee Meetings: July 14, 2011
74	7.13.11	7.13.11	Memorandum from Nicole Fyffe to the Committee Regarding – Summary of	Committee Meetings:

## Pima County Redistricting Committee

### Document Log

			Public Input Received at Public Hearings June 29 through July 12, 2011	July 14, 2011
75	-	-	July 14, 2011 Committee Meeting Audio CD	Committee Meetings: July 14, 2011
76	7.14.11	7.14.11	Memorandum to the Committee, from Brad Nelson regarding the consolidation of election precincts	Committee Meetings: July 14, 2011
77	7.14.11	7.14.11	Precincting Map provided by Brad Nelson	Committee Meetings: July 14, 2011
78	6.02.11	6.02.11	Suggested map (data) provided by Corey Smith	Committee Meetings: June 2, 2011
79	6.02.11	6.02.11	Suggested map provided by Corey Smith	Committee Meetings: June 2, 2011

## **ATTACHMENT 5**

## Pima County Redistricting Non-Committee

### Document Log

Log Number	Document Date	Document Description/Source
1	4.15.11	Memorandum to Board from Mr. Huckelberry – Regarding: <b>Redistricting Supervisorial Districts</b> for April 19, 2011 Board Agenda
2	4.19.11	Board Meeting Minutes for April 19, 2011 meeting
3	4.21.11	Memorandum to Lori Godoshian from Supervisor Chairman Ramón Valadez – Regarding: District 2 Appointment (Pima County Redistricting Advisory Committee)
4	4.21.11	Memorandum to Lori Godoshian from Supervisor Richard Elías – Regarding: District 5 Appointment (Pima County Redistricting Advisory Committee)
5	4.26.11	Memorandum to Lori Godoshian from Supervisor Sharon Bronson – Regarding: District 3 Appointment (Pima County Redistricting Advisory Committee)
6	4.28.11	Memorandum to Lori Godoshian from Supervisor Ray Carroll – Regarding: District 4 Appointment (Pima County Redistricting Advisory Committee)
7	4.29.11	Memorandum to Lori Godoshian from Supervisor Ann Day – Regarding: District 1 Appointment (Pima County Redistricting Advisory Committee)
8	5.03.11	Memorandum to Board from Mr. Huckelberry – Regarding: <b>Public Outreach for Redistricting Supervisorial Districts</b> for May 3, 2011 Board Agenda
9	5.03.11	Board Meeting Minutes for May 3, 2011 meeting
10	5.03.11	E-mail to Redistricting Advisory Committee from Nicole Fyffe – Regarding: <b>First Meeting of the Pima County Redistricting Advisory Committee</b> (attached to e-mail is May 3, 2011 memorandum to the Board)
11	5.10.11	E-mail to Redistricting Advisory Committee from Nicole Fyffe – Regarding: <b>May 26<sup>th</sup> 9-11 am Redistricting Advisory Committee First Meeting</b>
12	5.17.11	Press Release: Pima County Redistricting Advisory Committee Meeting – May 26, 2011 9:00 a.m.
13	5.23.11	E-mail from Nicole Fyffe Regarding: Tucson Citizen Redistricting Editorial (Citizen Editorial is attached, along with similar article printed by Arizona Daily Star.)
14	5.22.11	Public Notice – Arizona Daily Star Regarding: <b>Pima County Supervisor Redistricting First Public Meeting May 26, 2011</b>
15	5.25.11	Explorer News article – <b>County supervisors to begin discussions on redistricting May 26</b>

## Pima County Redistricting Non-Committee

### Document Log

16	6.06.11	Arizona Daily Star article – <b>Redistricting likely to shift supervisor area slightly</b>
17	6.09.11	Press Release: County Redistricting Public Meetings Set
18	6.12.11	Public Notice – Green Valley News Regarding: <b>Pima County Supervisor Redistricting Advisory Committee</b> (committee/process description & future dates)
19	6.13.11	Public Notice – Arizona Daily Star Regarding: <b>Pima County Supervisor Redistricting Advisory Committee</b> (committee/process description & future dates)
20	6.15.11	Public Notice – Sahuarita Sun Regarding: <b>Pima County Supervisor Redistricting Advisory Committee</b> (committee/process description & future dates)
21	6.15.11	Public Notice – Arizona Daily Star Regarding: <b>Pima County Supervisor Redistricting Advisory Committee</b> (committee/process description & future dates)
22	6.15.11	Public Notice – The Explorer Regarding: <b>Pima County Supervisor Redistricting Advisory Committee</b> (committee/process description & future dates)
23	6.15.11	Public Notice – Daily Territorial Regarding: <b>Pima County Supervisor Redistricting Advisory Committee</b> (committee/process description & future dates)
24	6.27.11	Press Release: Public Hearings Set on County Redistricting Committee Draft Map
25	6.27.11/6.29.11/7.07.11	Tucson Citizen Blog by Carolyn Classen – Public hearing schedule set for Pima County Redistricting Advisory Committee
26	6.28.11	Public Notice – Arizona Daily Star Regarding: <b>Public Hearings on Committee Draft Map</b> (hearing dates included)
27	6.29.11	Public Notice – Green Valley News Regarding: <b>Public Hearings on Committee Draft Map</b> (hearing dates included)
28	6.29.11	Public Notice – The Explorer Regarding: <b>Public Hearings on Committee Draft Map</b> (hearing dates included)
29	6.30.11	E-mail sent to 837 individuals from the Pima County Department of Transportation. Regarding: Public Hearing on Committee Draft Map (hearing dates included)
30	6.30.11	E-mail to Deseret Romero from Julie Simon indicating the number of individuals whom were sent the mass e-mail by the Pima County Department of Transportation
31	7.06.11	Public Hearing Transcript ( Oro Valley Town Hall) by Court Reporter Diane Laur's
32	7.07.11	Public Hearing Transcript (El Pueblo Neighborhood Center) by Court Reporter Diane Laur's
33	7.08.11	E-mail from Sheryl Kornman providing an e-mail by the City of Tucson regarding the Public hearings of the redistricting committee. City of Tucson sent this e-mail to over 8,000

## Pima County Redistricting Non-Committee

### Document Log

		individuals.
34	7.11.11	Press Release: Pima County panel to hold final public hearing on revised supervisors' district map July 14
35	7.11.11	Channel 4 KVOA article – <b>Pima redistricting map to become official Thursday</b>
36		Public Hearing Transcript (Tucson Estates Property Owners Association) by Court Reporter Diane Laur's
37	7.12.11	Public Hearing Transcript (Kirk Bear Canyon Library) by Court Reporter Diane Laur's
38	7.12.11	E-mail from Michael Graham to Nicole Fyffe indicating how many individuals were sent the e-mail from the City of Tucson regarding the redistricting advisory committee draft map
39	7.12.11	Blog for Arizona – Pima County Supervisor Redistricting Public Hearings on Committee Draft Map
40	7.12.11	Green Valley News - County Supervisors new district maps to be shown
41	7.16.11	Green Valley News - Carroll's reach in green valley may get shorter
42	7.19.11	Green Valley News – Bracco: Something fishy about new supervisor districts
43	8.03.11	Letter to Roy Flores, Chancellor for Pima Community College Regarding: Redistricting and the Community College Board of Governors
44	8.03.11	Request for Libraries to post the attached request for comment on the committee recommended map and committee description

# ATTACHMENT 3





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# MEMORANDUM

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Date: November 16, 2020

To: Nicole Fyffe  
Executive Assistant to the  
County Administrator

From: C.H. Huckelberry,  
County Administrator

A handwritten signature in black ink, appearing to be "CHH", is written over the printed name "C.H. Huckelberry".

Re: 2020 Redistricting

Please develop an outline that includes all of the activities that we undertook to redistrict 10 years ago. It is that time again to begin planning for redistricting upon receipt of the 2020 Census information.

Recently, the county managers and administrators held a redistricting meeting and provided the attached document related to "what County officials need to know about County redistricting."

The process will rely heavily on our Geographic Information System (GIS) analysis tools, including databases. It would be appropriate to not only prepare an outline of the process once we receive the 2020 Census, but also to develop GIS maps that would identify the various districts for redistricting, in particular Supervisorial Districts and for the first time, Justice Court precincts.

Data and information should be gathered to show the population in each of the Supervisorial Districts including Justice Court precincts as well as Constables based on the 2010 Census. Another analysis should be determined based on the present population estimate for 2019/2020. This would give us the first indication of where adjustments may be necessary in Supervisorial or Justice Court precinct boundaries in accomplishing the redistricting in 2020.

Minority populations databases will be necessary. Other information will undoubtedly be requested by any Board appointed committee or commission to recommend redistricting alternatives and hold public hearings.

Please begin appropriate planning for the 2020 redistricting process and gather appropriate GIS databases and tools to accomplish redistricting and prepare an action plan of those items that will be necessary to complete the 2020 redistricting.

CHH/anc

Attachment

c: Jan Leshner, Chief Deputy County Administrator

## **What County Officials Need to Know About County Redistricting**

### **THE CONTEXT**

Redistricting is just as much about a public process as it is about drawing lines.

Why is redistricting needed? Any federal, state, or local jurisdiction that elects public officials from defined geographic areas within its boundary must adjust the shapes of those area after every federal census to re-equalize populations under the one-person, one vote requirement of the U. S. Constitution.

Much media attention is given to the state redistricting process. The Arizona Independent Redistricting Commission (AIRC) draws legislative and congressional districts, but it does not draw any local government districts, such as county supervisor, community college, or city council districts. There are a number of differences between state and local redistricting processes, but federal requirements – the U. S. Constitution and the federal voting rights act – apply to both.

### **THE ‘MECHANICS’ OF REDISTRICTING**

Local governments are allowed to simply move election district boundaries to re-balance population. The state, on the other hand, must start drawing legislative and congressional plans from a ‘clean slate’ – a blank map.

Every redistricting process starts with the county supervisors adopting and publishing a list of ‘redistricting principles’ which serve notice to the public and to any contracted consultants what the Board expect to see in any final map.

The first principle lists the federal requirements – “Districts shall comply with the United States Constitution and the United States Voting Rights Act”. The U. S. Constitutional requirement includes one person, one vote, but also any applicable constitution amendments focused on equal protections. Compliance with the Voting Rights Act prohibits any government action that leaves racial, ethnic, or language minorities in a lesser position of being able to elect candidates of their choice, compared to the situation before the governmental action.

Other frequent principles contain the phrase ‘to the extent practical,’ which means ‘as much as can be accomplished or put into practice,’ rather than ‘practical,’ which has a more subjective meaning.

Most other redistricting principles include:

- Districts shall be geographically compact and contiguous. Compact, as to avoid the appearance of being gerrymandered, and contiguous, meaning that you can travel to any part of a district without leaving the district.
- District boundaries shall respect, and avoid dividing communities of interest. If a community of interest had a strong policy voice in its current district, splitting it in to two under a new district plan, where that voice will be diluted, should be avoided. Communities of Interest are treasured entities in the hands of partisan actors. It is wise to define them early in the process to avoid purported communities of interest being claimed to justify more-partisan goals.
- District lines shall use visible geographic features, city or town boundaries and undivided Census Tracts. With so much redistricting being practiced at the level of the Census Block, observing Census Tracts is often the first thing out of the window.

- The state constitution mentions that competitive districts should be favored. That principle does not apply to county redistricting, although a Board of Supervisors could choose to include it as a county redistricting principle.

Some jurisdictions chose to include a principle to protect incumbency; allowing plan drafters to know the residential addresses of board members or members of community college boards.

Counties can use political party registrations and voting history data in designing districts. Voting history data is a necessary component of the analysis of racially polarized voting, a major task in the examination of compliance with Section 2 of the Voting Rights Act.

## **PUBLIC PARTICIPATION**

Gone are the days when maps were drawn in secret. The expectation of public participation has moved beyond residents submitting hand-drawn maps of how they want their neighborhood, to fully featured online resident mapping tools that allow residents to submit countywide maps for consideration.

In these days of pandemic, it's not easy to get residents to attend public meetings. Typically the first public meetings are to explain the process and assure residents that no maps have been drawn yet, and invite public contributions of map ideas. The second series of meetings is to display the maps created by staff and residents, seeking comments more than votes for particular maps.

One other form of public involvement is appointment of an advisory redistricting commission. Many counties have relied on such commissions to oversee the administration of the public process.

## **THE VOTING RIGHTS ACT**

Attorney Bruce Adelson will speak the 'nuances' of the Voting Rights Act. Just as a reminder, Section 5, requiring pre-clearance from the U. S. Department of Justice or from a special panel in the District of Columbia court system, was nullified by the U. S. Supreme Court in 2003. Section 2 is still in full force and effect.

**Addendum:** At A.R.S. 11-211 the membership, qualifications and term for members of the Board of Supervisors is outlined. The requirement to go to 5 members of the Board is triggered when the county population exceeds 175,000. Any county of less than 150,000 but more 100,000 shall ask voters if they wish to change from 3 to 5-member Board or from 5 to 3 if a petition has been presented. At A.R.S. 11-212 the Board of Supervisors is charged with meeting on or before December 1<sup>st</sup> following the release of the decennial census data and divide the county into supervisorial districts with each district having an equal population with no more than a 10 percent difference in population. A.R.S. 11-251 also charges the counties with establishing districts or precincts as required by law.

### **Sample Calendar for redistricting for supervisorial district.**

First quarter 2021: Begin planning process for redistricting by outlining criteria for redistricting and selection of responsible staff and/or vendor

February 28, 2021: Release of the Census data

Second quarter 2021: Host public meetings on mapping criteria and solicit other feedback. Preparation of draft plans. Presentation to the Board of Supervisors on the draft and summary of community input.

Third quarter 2021: Public meetings on draft plans. Adoption of the final plan by the Board of Supervisors.