



BOARD OF SUPERVISORS AGENDA ITEM REPORT (BOSAIR)

All fields are required. Enter N/A if not applicable. For number fields, enter 0 if not applicable.

Award Type:	Agenda Item
Is a Board Meeting Date Requested?	Yes
Requested Board Meeting Date:	01/06/2026
Project Title / Description:	Substance Use Prevention & Response Interventions

Agenda Item Report

Introduction / Background:	Pursuant to Pima County Procurement Code 11.12.020, Competitive sealed proposals, Solicitation No. RFP-PCHD-2025-100 was conducted to distribute opioid settlement funds. A combined total of thirty-eight (38) proposals were received across five strategic areas. The highest scoring proposals within each strategic area were selected for recommendation of award. This Memorandum of Understanding (MOU) award is being granted to the Pima County Department of Justice Services for Strategy Area 4: Law Enforcement Co-Response.
Discussion:	The Pima County Health Department conducted a solicitation to award funding under the One Arizona Distribution of Opioid Settlement Funds Agreement for Substance Use Prevention & Response Interventions. An independent evaluation panel awarded the Pima County Department of Justice Services \$597,305.00 to create a Regional Initiative for Safety and Engagement (RISE) project to pair public safety with experts in treatment, housing, employment, and other services. The team will consist of a program manager, data analyst, and at least two experienced case managers.
Conclusion:	Through a competitive process, Pima County Department of Justice Services was awarded funding to create meaningful and sustained recovery for individuals struggling with substance use and mental health disorders who also have frequent contact with the criminal justice system.
Recommendation:	Acknowledgment of MOU with Pima County Department of Justice Services. This MOU is for an initial term of January 6, 2026, to January 5, 2027, with \$597,305.00 in funding and includes two one-year renewal options.
Fiscal Impact:	N/A
Support of Prosperity Initiative:	2. Improve Quality of Life and Opportunity in High Poverty Areas

Provide information that explains how this activity supports the	Funding of this project supports the Prosperity Initiative on improving the quality of life for Pima County residents by increasing funds for and access to resources and
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selected Prosperity Initiative

services focused on law enforcement co-response.

Board of Supervisor District:

- 2
- 1
- 3
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Department:

Health

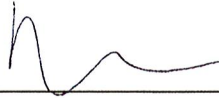
Name:

Christina Drennan

Telephone:

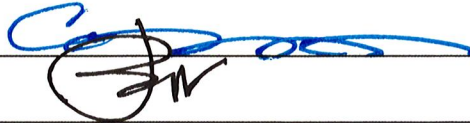
5207247614

Department Director Signature: _____



Date: 12/21/25

Deputy County Administrator Signature: _____



Date: 12/23/2025

County Administrator Signature: _____



Date: 12/23/2025

MEMORANDUM OF UNDERSTANDING

1. **Parties and Background.**

- 1.1. **Parties.** This Memorandum of Understanding (“MOU”) is between Pima County, a body politic and corporate of the State of Arizona (“County”), and the Pima County Department of Justice Services Department (“Department”), a Pima County department.
- 1.2. **Authority.** County selected Department pursuant to and consistent with Board of Supervisors Policy D29.7 and County’s Procurement Code 11.12.020 Competitive sealed proposals.
- 1.3. **Solicitation.** County previously issued Solicitation No. RFP-PCHD-2025-100 Substance Use Prevention & Response Interventions for certain services (the “Solicitation”). Requirements and specifications contained in the Solicitation, all documents included in the Solicitation, and any information and documentation submitted by Department in response to the Solicitation, are incorporated into this MOU by reference.
- 1.4. **Department’s Response.** Department submitted the most advantageous response to the Solicitation.

2. **Term.**

- 2.1. Initial Term. The term of this MOU commences on January 6, 2026, and will terminate on January 5, 2027 (“Initial Term”). “Term,” when used in this MOU, means the Initial Term plus any exercised extension options under Section 2.2. If the commencement date of the Initial Term is before the signature date of the last party to execute this MOU, the parties will, for all purposes, deem the MOU to have been in effect as of the commencement date.
- 2.2. Extension Options. County may renew this MOU for up to two (2) additional periods of up to 1 year each (each an “Extension Option”). An Extension Option will be effective only upon execution by the Parties of a formal written amendment.

3. **Scope of Services.**

Department will provide County with the services described in Exhibit A (3 pages), at the dates and times described on Exhibit A or, if Exhibit A contains no dates or time frames, then upon demand. The Services must comply with all requirements and specifications in the Solicitation.

4. **Compensation and Payment.**

- 4.1. **Rates; Adjustment.** County will pay Department at the rates set forth in **Exhibit B** (1 page). Those rates will remain in effect during an Extension Option period unless Department, at least 90 days before the end of the then-existing Term, or at the time the County informs Department that the County intends to extend the Term, if that is

earlier, notifies County in writing of any adjustments to those rates, and the reasons for the adjustments.

- 4.2. Maximum Payment Amount. County's total payments to Department under this MOU, including any sales taxes, may not exceed \$597,305.00 (the "NTE Amount"). The NTE Amount can only be changed by a formal written amendment executed by the Parties. Department is not required to provide any services, payment for which will cause the County's total payments under this MOU to exceed the NTE Amount; if Department does so, it is at the Department's own risk.
- 4.3. Timing of Invoices. Department will invoice County on a monthly basis unless a different billing period is set forth in **Exhibit B**.
- 4.4. Content of Invoices. Department will include detailed documentation in support of its invoices and assign each amount billed to an appropriate line item.
5. **Entire Agreement.** This document constitutes the entire agreement between the parties pertaining to the subject matter it addresses, and this MOU supersedes all prior or contemporaneous agreements and understandings, oral or written.

THE REMAINDER OF THIS PAGE IS INTENTIONALLY LEFT BLANK

This agreement will become effective when all parties have signed it. The effective date of the agreement will be the date this agreement is signed by the last party (as indicated by the date associated with that party's signature).

PIMA COUNTY



Authorized Officer Signature

Theresa Cullen, Health Director

Printed Name and Title

12/19/25

Date

**PIMA COUNTY DEPARTMENT OF
JUSTICE SERVICES**



Authorized Officer Signature

Kate Vesely, Director of Justice Services

Printed Name and Title

December 19, 2025

Date

Exhibit A (3 Pages)

Scope of Services

OBJECTIVE

The Pima County Department of Justice Services (PCJS) will create a Regional Initiative for Safety and Engagement (RISE) project to pair public safety with experts in treatment, housing, employment, and other services. The team will consist of a program manager and data analyst (employed by Justice Services) and at least two experienced case managers, contracted with local treatment providers. The project aims to create meaningful and sustained recovery for individuals struggling with substance use and mental health disorders who also have frequent contact with the criminal justice system.

TASKS

PCJS will perform the activity outlined below:

Activity #1
<p>The Pima County Department of Justice Services will create a Regional Initiative for Safety and Engagement (RISE) project to pair public safety with experts in treatment, housing, employment, and other services. with the goal of creating meaningful and sustained recovery for individuals struggling with substance use and mental health disorders who also have frequent contact with the criminal justice system.</p> <p>Pima County Justice Services seeks to create a regional co-responder program, in partnership with law enforcement agencies throughout Pima County – prioritizing the police departments within jurisdictions participating in the pooled opioid-settlement funds (Tucson, South Tucson, Marana, and Pima County). The Regional Initiative for Safety and Engagement (RISE) project will pair public safety with experts in treatment, housing, employment, and other services, with the goal of creating meaningful and sustained recovery for individuals struggling with substance use and mental health disorders who also have frequent contact with the criminal justice system. The team will consist of a program manager and data analyst (employed by Justice Services) and at least two experienced case managers, contracted with a local treatment providers (embedded within participating police departments), which will enable case managers to leverage Medicaid-funded resources such as residential treatment, Medication for Opioid Use Disorder (MOUD), and other behavioral health services. Individuals with lived experience (“peers”) associated with the Transition Center will also support the regional co-responder team. In addition to the Transition Center, other programs, such as the Crisis Intervention and Response Training (CRIT) program, which provides crisis de-escalation and substance use training to public safety professionals, will act as a force multiplier to the RISE program. The program will serve as both capacity expansion and sustainability for the current Tucson Police Department (TPD) co-responder program, enabling the program to increase volume and resources for the existing program and ensuring continuity after current grant funding ends (both Bureau of Justice Assistance and MacArthur Foundation Safety and Justice Challenge funds support the existing program). The goal of the program will be to improve public safety, reduce overdoses, and create new pathways to recovery. The area of focus will be individuals who have substance use disorder, and have frequent contact with the criminal justice system, throughout Pima County.</p>
Metrics
<ul style="list-style-type: none">• Percent of co-response calls resulting in Narcan provision or overdose education Interaction tracking data• Zip code/Census Tract of individual Interaction tracking data• Zip code/Census Tract of interaction location Interaction tracking data

<ul style="list-style-type: none"> • Percent of behavioral health crisis calls resulting in diversion (not arrest) Interaction tracking data • Percent of individuals linked to MOUD or outpatient behavioral health within 48 hours Interaction tracking data • Number of repeat law enforcement encounters within 90 days Interaction tracking data • Community survey trust score in law enforcement response Community Survey data 	
Tasks	Timeframe
Hire RISE Program Manager	Hiring process initiated within five (5) business days from notice of award. Program Manager in place 60 days from award.
Develop Memorandum of Understanding (MOU) with participating law enforcement agencies	MOU to be completed within 90 days of award.
Contract with two (2) community treatment providers, one with a focus in MOUD, and one with a focus in crisis/behavioral health	Contract to be implemented within 60 days of award.
Establish data collection plan and finalize evaluation model	90 days from award.
Develop program policy and procedures	Within 90 days of Program Manager hire.

REQUIREMENTS

PCJS shall comply with the following requirements as a condition of funding:

- Materials Review and Approval
 - All training, outreach, or educational materials developed for this project must be submitted to the Pima County Health Department (PCHD) for review and approval prior to dissemination or implementation.
 - Any materials containing Pima County branding (logo, name, or visual identity) must also be submitted for pre-approval by PCHD.
- Client Confidentiality
 - PCJS must maintain client confidentiality in accordance with all applicable federal and state laws, including but not limited to HIPAA and 42 CFR Part 2, as related to medical, behavioral health, and substance use treatment information.
- Working with Minors
 - Any staff member with direct access to minors must:
 - Obtain and maintain an Arizona Department of Public Safety Level 1 Fingerprint Clearance Card.
 - Complete a background check prior to engaging in any project activities involving youth.
- Evaluation Requirements
 - Prior to implementing program activities, PCJS shall collaborate with PCHD to develop a comprehensive evaluation plan that includes:
 - Key implementation metrics
 - Intended short-term outcomes
 - Clearly defined outcome measures
 - Validated tools and methods for assessing outcomes

- A process for identifying and applying continuous quality improvement strategies
- PCHD reserves the right to adjust evaluation and data collection requirements with at least 30 days written notice.

DELIVERABLES

PCJS shall comply with the following deliverables as a condition of funding:

- Reporting
 - PCJS shall submit quarterly reports that include:
 - A narrative summary of project activities during the reporting period
 - Descriptions of accomplishments (including success stories) and challenges
 - Updates on staffing, including any changes
 - A current budget summary, with explanation of over- or under-spending
 - Evaluation metrics as outlined in the approved evaluation plan
- Reports must be submitted electronically via an online platform designated by PCHD (e.g., Survey123, REDCap) or via a PCHD-provided template. Additional reporting requirements may be specified and must be fulfilled as requested.
- Invoicing
 - Monthly invoices for reimbursement of approved costs must be submitted by the 15th of the following month.
 - All invoices must include supporting documentation for each expense claimed.
 - Meetings and Site Visits
 - PCJS must participate in a minimum of one (1) monthly meeting with PCHD staff to discuss and present on program progress and implementation.
 - PCJS shall accommodate at least one (1) in-person site visits annually, to be scheduled in coordination with PCHD.

Exhibit B (1 Page)
Rates

The following categories and associated costs represent the fees to be invoiced for reimbursement under the One Arizona Distribution of Opioid Settlement Funds Agreement. All listed expenses shall be consistent with the agreement's allowable expenditure guidelines and support the delivery of services and outreach to the underserved communities, including non-Medicaid reimbursable intervention and treatment activities.

Category	Total
Salary	\$130,000.00
Fringe Benefits	\$45,500.00
Travel	\$6,195.00
Supplies	\$29,410.00
Contractual Services	\$385,000.00
Other	\$1,200.00
Total Direct Charges	\$597,305.00
Indirect Charges at 10% de minimis rate	\$0.00
Total Project Cost	\$597,305.00

One Arizona Distribution of Opioid Settlement Funds Agreement allowable expenditures and expenditure prohibitions:

- Funding must be utilized for service and outreach to underserved communities.
- Support for non-Medicaid reimbursable intervention and treatment services including wrap-around services. Funding may support added costs related to services provision to remote areas that are not Medicaid reimbursable.
- Funding for mobile facility equipment (folding canopies, folding tables) is allowable.
- Funding for increased access to underserved or hard to reach populations by addressing geographical and economic barriers, especially where a lack of infrastructure (Wi-Fi, cell phone access, vehicles) exists.
- Funding **may not** be used to purchase vehicles.
- Funding **may not** be used for capital expenses, capital improvements, or capital equipment greater than \$5,000.

VARIANCE OR REPROGRAMMING

Any reallocation of funds resulting in a budget variance greater than 20% of the total budget will be submitted to the Pima County Health Director for review and approval prior to implementation.