



**BOARD OF SUPERVISORS AGENDA ITEM REPORT**  
**CONTRACTS / AWARDS / GRANTS**

Award  Contract  Grant

Requested Board Meeting Date: 9/4/2018

\* = Mandatory, information must be provided

or Procurement Director Award

**\*Contractor/Vendor Name/Grantor (DBA):**

State Historic Preservation Office

**\*Project Title/Description:**

Grant Award: Civilian Conservation Corps Tucson Mountain Park Historic Landscape - Tucson Mountain Park and Saguaro National Park West, National Register of Historic Places Nomination Project

**\*Purpose:**

Since the voter-approved bonds of 1997 and 2004, Pima County has acquired in fee title lands dedicated for open space conservation and MSCP mitigation. This also includes well-known archaeological sites that were acquired for archaeological preservation and interpretation. To further protect lands acquired for open space, the Pima County Board of Supervisors and Regional Flood Control District Board approved restrictive covenants on 91,466 acres of County-owned land on October 18, 2016 to protect the open space lands from the types of development that would be incompatible with the purposes for which the lands were acquired. These covenants require the County to monitor, inspect, and report on the condition of County open space lands. As a Certified Local Government, Pima County is responsible for nominating places of extraordinary historical significance for listing on the National Register of Historic Places (NRHP).

Tucson Mountain Park, which in 1929 originally encompassed both the County park and Saguaro National Park, West, was developed by Pima County and the National Park Service during the Works Progress Administration (WPA) efforts of the 1930s. Today, it is eligible for listing on the National Register of Historic Places. It is considered a significant historic landscape that embodies a singular design ethic and incorporates historic structures, prehistoric archaeological sites and rock art sites, mines, features of the natural environment, topography, view sheds, and other aesthetic qualities.

The Civilian Conservation Corps (CCC; 1933-1942) and WPA (1935-1943) were work relief programs active during the 1930s and 1940s. In coordination with the National Park Service, the CCC constructed an array of recreation and water control features in Tucson Mountain Park between 17 November 1933 and 21 June 1941.

The Grant is to support the County's CLG and stewardship responsibilities for the preparation of a NRHP nomination form for the Civilian Conservation Corps Tucson Mountain Park Historic Landscape - Tucson Mountain Park and Saguaro National Park.

**\*Procurement Method:**

N/A

**\*Program Goals/Predicted Outcomes:**

OSC applied for the 2019 Certified Local Government Pass-Through Grant to support the County's CLG responsibility in identifying and evaluating cultural resources of extraordinary historic importance. This project will address the goal of better resource management as protection and conservation through acquisition is demonstrated by the 1997 and 2004 Open Space and Historic Preservation Bond programs. Pima County is initiating a proactive approach to cultural resources management at the local level, with the primary goal to identify the diversity and distribution of cultural resources on County-owned conservation lands which will allow for the subsequent development of property-specific management plans, and subsequent nominations of these resources to the NRHP. Through the conservation of these properties that surround the Tucson metropolitan area, vast landscapes of open space are preserved, natural connectivity is maintained, rural heritage and culture of the Southwest are preserved, and the overall historical significance of these properties is documented for public use on the NRHP.

**\*Public Benefit:**

Voter support of the conservation of the County's open space lands is evidenced by the 2004 voter-approved bonds that led to the acquisition of roughly 100,000 acres of land. The current project aims to provide critical information related the County's stewardship and management responsibilities for inventorying and preserving these cultural landscapes for current and future generations.

**\*Metrics Available to Measure Performance:**

Work completion by September 30, 2019; Remain within budget; nomination results in listing the Civilian Conservation Corps Tucson Mountain Park Historic Landscape - Tucson Mountain Park and Saguaro National Park West in the National Register of Historic Places.

**\*Retroactive:**

N/A

**Contract / Award Information**

Document Type: \_\_\_\_\_ Department Code: \_\_\_\_\_ Contract Number (i.e., 15-123): \_\_\_\_\_

Effective Date: \_\_\_\_\_ Termination Date: \_\_\_\_\_ Prior Contract Number (Synergen/CMS): \_\_\_\_\_

Expense Amount: \$\* \_\_\_\_\_  Revenue Amount: \$ \_\_\_\_\_

**\*Funding Source(s) required:**

Funding from General Fund?  Yes  No If Yes \$ \_\_\_\_\_ % \_\_\_\_\_

Contract is fully or partially funded with Federal Funds?  Yes  No

**If Yes, is the Contract to a vendor or subrecipient?**

Were insurance or indemnity clauses modified?  Yes  No

*If Yes, attach Risk's approval.*

Vendor is using a Social Security Number?  Yes  No

*If Yes, attach the required form per Administrative Procedure 22-73.*

**Amendment / Revised Award Information**

Document Type: \_\_\_\_\_ Department Code: \_\_\_\_\_ Contract Number (i.e., 15-123): \_\_\_\_\_

Amendment No.: \_\_\_\_\_ AMS Version No.: \_\_\_\_\_

Effective Date: \_\_\_\_\_ New Termination Date: \_\_\_\_\_

Expense or  Revenue  Increase  Decrease Amount This Amendment: \$ \_\_\_\_\_

Is there revenue included?  Yes  No If Yes \$ \_\_\_\_\_

**\*Funding Source(s) required:**

Funding from General Fund?  Yes  No If Yes \$ \_\_\_\_\_ % \_\_\_\_\_

**Grant/Amendment Information** (for grants acceptance and awards)  Award  Amendment

Document Type: GTAW Department Code: SUS Grant Number (i.e., 15-123): P18AF00142GTAW19\*015

Effective Date: Date of last sign Termination Date: 9/30/2019 Amendment Number: \_\_\_\_\_

Match Amount: \$ 15,000.00 (including in-kind labor)  Revenue Amount: \$ 21,800.00

**\*All Funding Source(s) required:** National Park Service (NPS CLG Pass-Through Grant through AZ State Historic Preservation Office (SHPO))

**\*Match funding from General Fund?**  Yes  No If Yes \$ up to \$15,000 % \_\_\_\_\_

**\*Match funding from other sources?**  Yes  No If Yes \$ \_\_\_\_\_ % \_\_\_\_\_

**\*Funding Source:** \_\_\_\_\_

**\*If Federal funds are received, is funding coming directly from the Federal government or passed through other organization(s)?** CLG Pass-Through Grant from NPS through SHPO

Contact: Ian M. Milliken, M.A., RPA - Program Coordinator

Department: Office of Sustainability & Conservation Telephone: 520-724-6684

Department Director Signature/Date: [Signature]

Deputy County Administrator Signature/Date: [Signature] 8/22/18

County Administrator Signature/Date: [Signature] 8/22/18  
*(Required for Board Agenda/Addendum Items)*





**State Historic Preservation Office**  
1100 West Washington, Phoenix, Arizona 85007  
**FEDERAL PASS-THROUGH PARTICIPANT AGREEMENT**



**ATTACHMENT A**  
**Approved Project Scope and Special Conditions**

**PARTICIPANT:** Pima County

**PROJECT TITLE:** Civilian Conservation Corps in Tucson Mountain Park & Saguaro National Park West

**PROJECT TYPE:** Nomination Preparation

**STATE PROJECT NUMBER:** 441815  
**FEDERAL PROJECT NUMBER:** AZ-18-015

**STATE PLAN OBJECTIVES:** Proactive Partnerships  
Maximized Funding  
Better Resource Management

**APPROVED PROJECT SCOPE:**

1. National Register nomination
- 2.
- 3.
- 4.
- 5.

**SPECIAL CONDITIONS:**



## PIMA COUNTY

### SUSTAINABILITY & CONSERVATION

Cultural Resources & Historic Preservation Division

201 NORTH STONE AVENUE, 6<sup>TH</sup> FLOOR

TUCSON, ARIZONA 85701-1207

(520) 724-6940

FAX (520) 724-6451

July 20, 2018

Mr. Eric Vondy  
State Historic Preservation Office  
1100 W. Washington St.  
Phoenix, AZ 85007

**Subject: CLG Pass-Through Grant for a National Register Nomination for the Civilian Conservation Corps Tucson Mountain Park Historic Landscape - Tucson Mountain Park and Saguaro National Park**

Dear Eric:

Pima County is pleased to be able to participate in the Certified Local Government pass-through grant program following concurrence and certification by the National Park Service on March 4, 2011.

In accordance with the Certified Local Government Participant Agreement with Arizona State Parks, Contract No. 01-73-A-1443659-0111, and Pima County Resolution No. 2011-7, I have enclosed a grant application to assist with funding for a National Register Nomination for the Civilian Conservation Corps Tucson Mountain Park Historic Landscape - Tucson Mountain Park and Saguaro National Park.

We look forward to a positive response to this request and should you have any questions, or need any additional information, please call me at (520) 724-6684.

Sincerely,

Ian M. Milliken  
Program Coordinator



**Certified Local Government  
HISTORIC PRESERVATION FUND PASS-THROUGH APPLICATION  
Federal Fiscal Year 2018  
DUE DATE: June 30, 2018**



**1. PROJECT NAME: Civilian Conservation Corps in Tucson Mountain Park & Saguaro National Park West**

**2. TYPE OF PROJECT:**

- |   |  |  |
|---|--|--|
| <input type="checkbox"/> Context Development      | <input type="checkbox"/> Ordinance Development             | <input type="checkbox"/> Ordinance Update  |
| <input type="checkbox"/> Survey and Inventory     | <input checked="" type="checkbox"/> Nomination Preparation | <input type="checkbox"/> Nomination Update |
| <input type="checkbox"/> Preservation Plan        | <input type="checkbox"/> Historic District Plan            | <input type="checkbox"/> Design Guidelines |
| <input type="checkbox"/> Design Guidelines Update | <input type="checkbox"/> Local Workshop                    | <input type="checkbox"/>                   |

**3. PROJECT DESCRIPTION: (Attach a detailed project description, product to be submitted, specific scope items, anticipated schedule for completion including major milestones and the proposed line-item budget).**

**4. RELATIONSHIP OF THE PROJECT TO THE CLGs WORK PRIORITIES: (Attach statement.)**

**5. RELATIONSHIP OF THE PROJECT TO THE GOALS OUTLINED IN THE ARIZONA HISTORIC PRESERVATION PLAN UPDATE 2009 (Attach a statement regarding the applicable goals, which begin on page 31 of the plan.)**

<b>6. FUNDING:</b>	<b>ESTIMATED TOTAL CLG PROJECT COST:</b>	<u>\$35,000</u>	<u>100%</u>
	<b>GRANT FUNDS REQUESTED:</b>	<u>\$20,000</u>	<u>57%</u>
	<b>MATCHING FUNDS: Required:</b>	<u>\$14,000</u>	<u>40%</u>
	<b>OVERMATCH:</b>	<u>\$1,000</u>	<u>3%</u>
	<b>SOURCE OF MATCHING FUNDS*</b>	<u>Pima County</u>	

\*(Please include a letter of intent for the matching funds by the above listed party.)

**7. PROJECT COORDINATOR/CONTACT:**

**NAME:** Ian Milliken  
**TITLE:** Program Coordinator  
**ADDRESS:** 201 N. Stone Ave., 6th Floor  
**EMAIL ADDRESS:** ian.Milliken@pima.gov  
**TELEPHONE:** (520) 724-6684

**8. MONTHS TO COMPLETE THE PROJECT:** 12 (September 30, 2018 – September 20, 2019)  
*(Project Period Ends on September 30, 2019 with no possibility for extension.)*

**9. PROJECT PARTNERS:** Saguaro National Park West (Ronald Beckwith – Archaeologist)

**10. Sign the Certifications Regarding Debarment, Suspension and Other Responsibility Matters, Drug-Free Workplace Requirements and Lobbying (DI-2010) on page 3 and return it with this form and the required attachments.**

**Return this form by June 30, 2018 to:**

**Eric Vondy  
 Preservation Planner  
 State Historic Preservation Office  
 1300 W. Washington Street  
 Phoenix, AZ 85007  
 Email: [evondy@azstateparks.gov](mailto:evondy@azstateparks.gov)**



## COUNTY ADMINISTRATOR'S OFFICE

PIMA COUNTY GOVERNMENTAL CENTER  
130 W. CONGRESS, FLOOR 10, TUCSON, AZ 85701-1317  
(520) 724-8661 FAX (520) 724-8171

C.H. HUCKELBERRY  
County Administrator

July 20, 2018

Mr. Eric Vondy  
Arizona State Historic Preservation Office  
Arizona State Parks  
1100 West Washington  
Phoenix, Arizona 85007

**Re: Pima County Certified Local Government Historic Preservation Grant Application**

Dear Mr. Vondy:

Pima County supports this application by our Office of Sustainability and Conservation's (OSC) for Certified Local Government (CLG) Historic Preservation Grant funds to nominate the 1930s Civilian Conservation Corps Tucson Mountain Park Historic Landscape - Tucson Mountain Park and Saguaro National Park to the National Register of Historic Places.

Pima County acquired Tucson Mountain Park in the 1920s and has participated in land conservation efforts for many years that includes an award-winning cultural resources and historic preservation program since the 1980s. Following the adoption of the Sonoran Desert Conservation Plan and with voter-approved open space bonds in 1997 and 2004, Pima County now has acquired nearly 100,000 acres of fee-owned lands and ranch lands dedicated to natural and cultural landscape conservation.

The proposed project supports Section VII of the Certified Local Government participant agreement, while meeting the overall goals of Pima County's commitment to the identification, evaluation, conservation and interpretation of the County's diverse and exceptional cultural heritage.

Pima County is therefore requesting \$20,000 in CLG grant funds to support this nomination effort, and we will overmatch the required 40% match with additional funds and in-kind County staff time.

Thank you for your consideration of this application, and we look forward to your response.

Sincerely,

A handwritten signature in black ink, appearing to read "C. Huckelberry", is written over a large, stylized flourish that extends from the bottom right of the signature area.

C.H. Huckelberry  
County Administrator

c: Linda Mayro, Director, Sustainability and Conservation



# United States Department of the Interior

## NATIONAL PARK SERVICE

Saguaro National Park  
3693 South Old Spanish Trail  
Tucson AZ 85730



IN REPLY REFER TO:  
H4217

June 22, 2018

Kathryn Leonard  
State Historic Preservation Office  
Arizona State Parks  
1300 W. Washington Street  
Phoenix, AZ 85007

Dear Ms. Kathryn Leonard

I am pleased to provide you with this letter of support for Pima County's application for an NPS pass through grant for the preparation of a NRHP nomination for Civilian Conservation Corps features found in Tucson Mountain Park and the Tucson Mountain District of Saguaro National Park.

Saguaro National Park has a great interest in the preservation and interpretation of these CCC features and the CCC activities in the Tucson Mountains. The Civilian Conservation Corps transformed Tucson Mountain Park in the 1930s. The program created picnic areas, water control features, trails, and developed a road system that provided the average Tucson visitor access to the undeveloped west side of the Tucson Mountains. Many of these features are exemplary of the NPS Rustic Style of architecture. In 1961, after Pima County's lease of Federal lands in the northern portion of Tucson Mountain Park expired, the area became, by Presidential proclamation, the Tucson Mountain District of Saguaro National Park. This act divided the works of the CCC in the Tucson Mountains between the two jurisdictions, Pima County and the National Park Service.

Pima County's desire to prepare a NRHP nomination for all of the Civilian Conservation Corps features, in both Tucson Mountain Park and Tucson Mountain District of Saguaro National Park, is complementary to our management of park resources.

If you have any questions regarding this letter of support, please contact Ronald Beckwith, (520) 733-5160.

Sincerely,

Leah McGinnis  
Superintendent



Cultural Resources & Historic Preservation Division  
201 NORTH STONE AVENUE, 6<sup>TH</sup> FLOOR  
TUCSON, ARIZONA 85701-1207  
(520) 724-6940

## **2018 CERTIFIED LOCAL GOVERNMENT GRANT APPLICATION**

### **Project Description:**

Tucson Mountain Park, which in 1929 originally encompassed both the County park and Saguaro National Park, West, was developed by Pima County and the National Park Service during the WPA efforts of the 1930s. Today, it is eligible for listing on the National Register of Historic Places. It is considered a significant historic landscape that embodies a singular design ethic and incorporates historic structures, prehistoric archaeological sites and rock art sites, mines, features of the natural environment, topography, view sheds, and other aesthetic qualities.

The Civilian Conservation Corps (CCC; 1933-1942) and Works Progress Administration (WPA; 1935-1943) were work relief programs active during the 1930s and 1940s. In coordination with the National Park Service, the CCC constructed an array of recreation and water control features in Tucson Mountain Park between 17 November 1933 and 21 June 1941.

From 2011-2015, National Park Service Archaeologist Ronald J. Beckwith performed a comprehensive resource study focusing on the identification and evaluation of all CCC-constructed features throughout Tucson Mountain Park and Saguaro National Park West. The resulting three volume report documented and evaluated over 200 individual resources that are attributed to the CCC.

OSC is applying for the 2018 Certified Local Government Pass-Through Grant to support the preparation of National Register of Historic Places nomination form for the Civilian Conservation Corps Tucson Mountain Park Historic Landscape - Tucson Mountain Park and Saguaro National Park. The goal of the nomination process includes drafting the nomination using a combination of resources including at minimum Beckwith's Resource Study, Archival Research (including research at the National Archives Branch in either Denver or Laguna Niguel, the Arizona Historical Society, Saguaro National Park Archives, Western Archaeological and Conservation Center, University of Arizona Libraries), and field visits, as needed, to Tucson Mountain Park.

### **Scope of Work:**

- A) (*Grant- and County-funded*) Archival Research by the consultant on the CCC-related features in TMP and SNPW
- B) (*Grant- and County-funded*) Field visits by the consultants to select CCC-related features in TMP
- C) (*Grant- and County-funded*) Preparation of National Register of Historic Places (NRHP) Nomination Form by the consultant.

## **Certified Local Government Historic Preservation Pass-through Grant**

July 16, 2018

Page 2

### **Tentative Schedule:**

*2018- August/September*

- 1) Procure consultant
- 2) Meeting with Pima County, NPS, consultant

*2018-September*

- 1) Begin archival research, fieldwork & preparation of NRHP nomination form

*2019-May*

- 1) Submit draft of NRHP nomination form for County & NPS review

*2019-June*

- 1) Revise nomination based on County & NPS comments
- 2) Submit final for HSRC review

*2019-July*

- 1) Defend NRHP nomination at HSRC meeting

*2019-August/September*

- 1) Revise based on HSRC comments, if applicable

*2019-September*

- 1) Submit final reimbursement request to SHPO

### **Relationship of the Project to the CLG's Work Priorities:**

Pima County has participated in cultural resource conservation efforts since the 1980s, and has implemented an award winning cultural resources and historic preservation program that guides all County projects. Consistent with the Sonoran Desert Conservation Plan adopted in 2000, and successful bond elections in 1997 and 2004 to preserve our natural open space and cultural heritage, OSC has assisted in identifying and nominating cultural landscapes to the NRHP that have since been acquired for the sole purpose of conservation.

By virtue of the ongoing land stewardship and management provided by Pima County, conservation lands in Pima County are uniquely suited to preserve natural, unfragmented open space, habitat, and the land's natural and cultural resource values, all of which are considered work priorities for Pima County.

### **Relationship of the Project to the Goals in AZ Historic Preservation Plan Update 2014:**

*Toward Effective Management of Historic Resources*

#### **Goal 1: Better Resource Management**

This project will address the goal of better resource management as protection and conservation through acquisition is demonstrated by the 1997 and 2004 Open Space and Historic Preservation Bond programs. Pima County is initiating a proactive approach to cultural resources management at the local level, with the primary goal to identify diversity and distribution of cultural resources on County-owned conservation lands which will allow for the subsequent development of property-specific management plans, and

## **Certified Local Government Historic Preservation Pass-through Grant**

July 16, 2018

Page 3

subsequent nominations of these resources to the NRHP. Through the conservation of these properties that surround the Tucson metropolitan area, vast landscapes of open space are preserved, natural connectivity is maintained, rural heritage and culture of the Southwest are preserved, and the overall historical significance of these properties is documented for public use on the NRHP.

### Goal 4: Integrated Preservation Planning

The successful acquisition of approximately 100,000 acres of conservation lands within eastern Pima County resulted from the firm commitment by our citizenry to preserve the natural open space, habitat, and the land's natural and cultural resource values for both current and future generations. While the acquisition of these lands was the necessary first step for conservation, the preservation of the unique cultural resources that exist today is contingent on the integration of historic preservation principles and policies into property-specific management plans. Pima County believes that the best way to preserve our shared heritage resources is through the proactive identification, management, monitoring, and public interpretation of these conservation properties as cultural landscapes for current and future generations.

### *Toward an Informed and Supportive Constituency*

### Goal 7: Policy Maker Support

Pima County has had a long term commitment to the protection, conservation, and interpretation of our region's cultural heritage and continues to act on this commitment. In 1972 Pima County passed and adopted an historic preservation overlay ordinance to designate historic properties, and later approved a joint City of Tucson – Pima County Historical Commission that advises policy makers, and which remains active today.

Since that time, impacts to archaeological and historic sites have been considered and mitigated in the planning and construction of County public works projects and in land use decisions approved by the County such as new subdivisions and commercial development affected by our Grading Ordinance and land use policies. To ensure the consistent application of policy and its implementation, Pima County established a position in 1988 to review these development projects, and further established a long-term working relationship with the State Historic Preservation Office in ensuring the protection of our cultural and historic properties.

In developing the Pima County Sonoran Desert Conservation Plan (SDCP), the preservation of our cultural heritage was included as a critical element in our vision to conserve and protect our natural and cultural landscape, and more than 200 Priority Cultural Resources have been identified for protection in the Pima County Comprehensive Land Use Plan. In the 1997 and 2004 bond elections, voters approved nearly \$30 million in historic preservation bonds, which facilitated the acquisition and preservation of a diversity of archaeological and historical sites throughout Pima County, such as Colossal Cave, the Coyote Mountains archaeological site complex, Canoa Ranch, Tumamoc Hill, the Performing Arts Center in Tucson, and the Ajo Curley School, among others.

Each of these publically-supported initiatives has identified historic preservation as a fundamental component of County policy. The current project is to fulfill our CLG responsibilities through the proactive approach to cultural resources management that is supported by Pima County Administration. While there remains a delicate balance between development and historic preservation, County policy

**Certified Local Government Historic Preservation Pass-through Grant**

July 16, 2018

Page 4

makers continue to demonstrate their support for the preservation of our collective cultural heritage and documenting such heritage for use by current and future generations.

**Proposed Line-Item Budget:**

**Pima County, Civilian Conservation Corps Tucson Mountain Park  
Historic Landscape - Tucson Mountain Park and Saguaro National Park  
Project**

<b>ARCHIVAL RESEARCH, FIELDWORK, AND NOMINATION PRODUCTION</b>			
	<i>Funding Source</i>		
	CLG Grant	County Match Funding	Total
Consultant	\$20,000	\$15,000	\$35,000
(Archival Research, Fieldwork, and Nomination Production Subtotal)			<b>\$35,000</b>
<b>TOTAL PROJECT FUNDING AND COST</b>			
	<b>TOTAL CLG GRANT FUNDING</b>	<b>TOTAL COUNTY MATCH FUNDING</b>	<b>TOTAL ESTIMATED PROJECT COST</b>
	<b>\$20,000</b>	<b>\$15,000</b>	<b>\$35,000</b>

## Part I

### Archeological Remains at Camp Pima

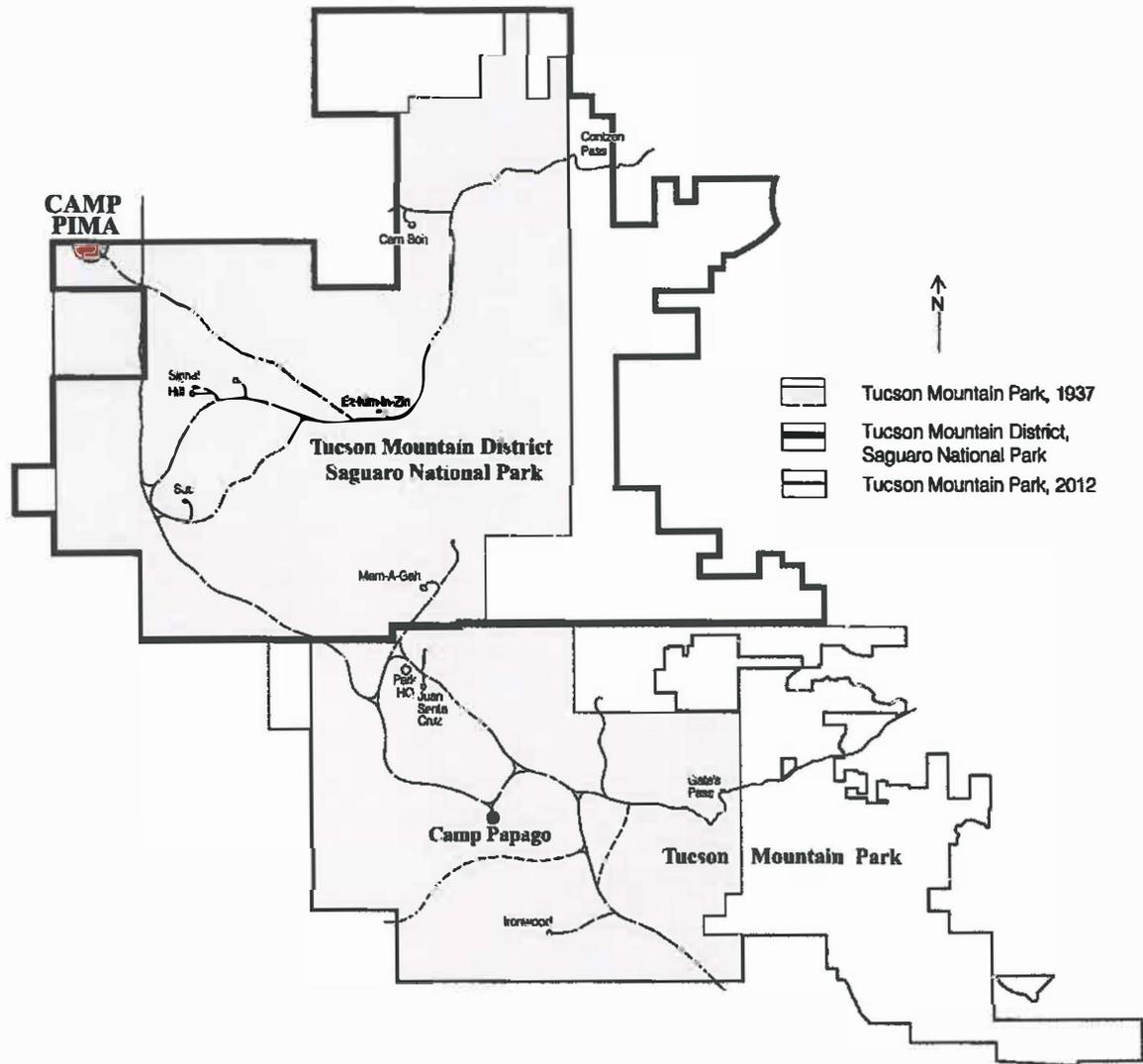


Figure 1. Map of Tucson Mountain Park and Tucson Mountain District of Saguaro National Park showing the location of Camp Pima. Tucson Mountain Park, as it was during the CCC era, is shaded gray.